E/1991/34

GOVERNING COUNCIL OF THE UNITED NATIONS DEVELOPMENT PROGRAMME

REPORT ON THE ORGANIZATIONAL MEETING FOR 1991, THE SPECIAL SESSION AND THE THIRTY-EIGHTH SESSION

ECONOMIC AND SOCIAL COUNCIL

OFFICIAL RECORDS, 1991

SUPPLEMENT No. 13

UNITED NATIONS

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NOTE

Symbols of United Nations documents are composed of capital letters combined with figures.

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INTRODUCTION

1. The report of the thirty-eighth session of the Governing Council of the United Nations Development Programme is presented to the Economic and Social Council in accordance with paragraph 4 of General Assembly resolution 2029 (XX) of 22 November 1965.

2. The report is submitted to the Economic and Social Council at its second regular session in 1991 for consideration under agenda item 11, "Operational activities for development". The decisions of the Governing Council (see annex I) that are particularly relevant to that item are listed below:

Decision number	Title
91/6	Human development
91/7	Technical cooperation among developing countries
91/8	Integration of women in development
91/10	Regional economic integration
91/11	Private sector in development
91/16	Least developed countries
91/27	National execution
91/28	Country, intercountry and global programmes
91/29	Preparations for the fifth programming cycle
91/31	Efficiency of programming
91/32	Support-costs successor arrangements
91/35	United Nations Population Fund
91/38	United Nations technical cooperation activities
91/39	United Nations Capital Development Fund
91/41	United Nations Sudano-Sahelian Office
91/42	United Nations Development Fund for Women
91/48	Procurement from developing countries

3. In addition, the following decisions of the Governing Council are relevant to the consideration of other items of the agenda of the Economic and Social Council at its second regular session in 1991:

Agenda item	Decision number	Title
8	91/9	Role of the United Nations Development Programme in combating HIV and AIDS
2	91/14	Special assistance to Namibia
	91/15	Role of the United Nations Development Programme in African economic recovery and development
8	91/17	Refugees, displaced persons and returnees
6	91/23	United Nations Development Programme participation in international cooperation to address and mitigate the consequences of the accident at the Chernobyl nuclear power plant
8	91/40	United Nations Fund for Science and Technology for Development and United Nations Revolving Fund for Natural Resources Exploration

Part one

ORGANIZATIONAL MEETING FOR 1991

Held at United Nations Headquarters from 19 to 22 February 1991

Chapter I

ORGANIZATION OF THE MEETING

4. The Governing Council of the United Nations Development Programme held its organizational meeting for 1991 at United Nations Headquarters from 19 to 22 February 1991, in accordance with rule 1, paragraph 2, of its rules of procedure (DP/1/Rev.4). An account of the discussions held during the meetings is contained in the relevant summary records (DP/1991/SR.1, 2 and 6-8).

Attendance

5. The members of the Governing Council represented at the meeting, States represented by observers, United Nations Secretariat units, United Nations bodies, specialized agencies and other organizations represented at the meeting are listed in annex II to the present report.

Election of officers

6. In accordance with rule 11 of its rules of procedure, the Council elected, by acclamation, Ramiro Piríz-Ballón (Uruguay) President for 1991. The Council also elected, by acclamation, Jeremiah E. Kramer (Canada), Robert Kamau Gathungu (Kenya), Wojciech Jasinski (Poland), and Shaukat Umer (Pakistan) Vice-Presidents of the Council.

7. Jeremiah Kramer was designated Chairman of the Budgetary and Finance Committee; Shaukat Umer was named Chairman of the Drafting Group, and Robert Kamau Gathungu was designated Chairman of the Standing Committee for Programme Matters. It was further agreed that the President would be assisted by the Vice-Presidents in conducting the meetings of the Plenary.

Agenda

8. At its 1st meeting, the Governing Council adopted the agenda for its organizational meeting contained in document DP/1991/L.1. In addition, the Council had before it the annotations to the provisional agenda and list of documents also contained in document DP/1991/L.1 and the status of documents (DP/1991/1). The agenda is reproduced in annex III.

Chapter II

PROGRESS REPORT ON THE RATIONALIZATION OF THE WORK OF THE GOVERNING COUNCIL, INCLUDING MEASURES TAKEN CONCERNING DOCUMENTATION

9. Under agenda item 4, the Governing Council had before it a note by the Administrator containing a progress report on rationalization of the work of the Governing Council, including measures taken concerning documentation (DP/1991/3).

10. At its 1st meeting, the Secretary of the Council introduced the note of the Administrator. This statement and the views expressed during the consideration of the matter are contained in the relevant summary records (DP/1991/SR.1 and 2). At the conclusion of its consideration of the question, the Council took note of document DP/1991/3 and of the statements made by the Secretary and by delegations (see annex I, decision 91/1, section II).

Chapter III

MATTERS RELATING TO THE WORK OF THE GOVERNING COUNCIL IN 1991

11. For its consideration of agenda item 6, the Governing Council had before it for consideration and approval a note by the secretariat containing the draft provisional agenda and annotations for the special session (DP/1991/L.2), a note by the secretariat containing the draft provisional agenda and a tentative schedule of work for the thirty-eighth session of the Council (DP/1991/L.3 and Corr.1 and Corr.2) and a note by the secretariat containing requests for a waiver of the 10-week rule for the submission of certain documents to be considered at that session (DP/1991/2). An account of the discussion is contained in the relevant summary records (DP/1991/SR.1 and 7).

Agenda and organization of work of the special session and the thirty-eighth session of the Governing Council

12. At its 2nd meeting, the Governing Council approved the provisional agenda and tentative schedule of work for the special session, as orally amended (see annex I, decision 91/1, section IV).

13. At its 7th meeting, the Governing Council agreed to the dates, the provisional agenda and the tentative schedule of work for the thirty-eighth session as set out in document DP/1991/L.3/Corr.2 and agreed to waive the 10-week rule for the submission of certain documents to be considered at that session (DP/1991/2) (see annex I, decision 91/1, section IX).

14. At its 7th meeting, the Governing Council, on the understanding that the President of the Council would have sufficient flexibility to ensure the smooth conduct of the session, approved the provisional agenda and the tentative schedule of work for its thirty-eighth session, as orally amended (see annex I, decision 91/1, section V).

Chapter IV

STANDING COMMITTEE FOR PROGRAMME MATTERS

15. For its consideration of agenda item 5, the Governing Council had before it a note by the Administrator on the Standing Committee for Programme Matters.

16. At the 2nd meeting, the Assistant Administrator and Director of the Bureau for Programme Policy and Evaluation introduced the note. An account of the discussion is contained in the relevant summary records (DP/1991/SR.2 and 6-8).

17. At its 11th meeting, the Governing Council adopted decision 91/2 (see annex I).

Part two

SPECIAL SESSION

Held at United Nations Headquarters from 19 to 22 February 1991

Chapter I

ORGANIZATION OF THE SESSION

18. In accordance with its decisions 85/17 and 85/47 of 29 June 1985, the Governing Council of the United Nations Development Programme held a special session at United Nations Headquarters, from 19 to 22 February 1991, to consider pending issues. An account of the discussions held during the special session is contained in the relevant summary records (DP/1991/SR.3-5 and 9).

19. The Standing Committee for Programme Matters held two meetings, on 22 February, to consider mid-term reviews of country programmes.

Attendance

20. The members of the Governing Council represented at the special session, States represented by observers, United Nations Secretariat units, United Nations bodies, specialized agencies and other organizations represented at the session are listed in annex II to the present report.

Agenda

21. At its 3rd meeting, the Governing Council adopted the agenda of its special session as contained in document DP/1991/L.2. In addition, the Council had before it the annotations to the provisional agenda and list of documents, also contained in document DP/1991/L.2 and the status of documents (DP/1991/1). The agenda is reproduced in annex III.

Chapter II

PREPARATIONS FOR THE FIFTH PROGRAMMING CYCLE: SPECIAL PROGRAMME RESOURCES

22. For its consideration of agenda item 2, the Governing Council had before it the report of the Administrator on Special Programme Resources (DP/1991/5).

23. At the 3rd meeting, the Assistant Administrator and Director of the Bureau for Programme Policy and Evaluation introduced the report. An account of the discussion is contained in the relevant summary records (DP/1991/SR.3, 4, and 9).

24. At its 11th meeting, the Governing Council adopted decision 91/3 (see annex I).

Chapter III

AGENCY SUPPORT COSTS

25. For its consideration of agenda item 3, the Governing Council had before it the report of the Administrator on agency support costs (DP/1991/7).

26. At the 4th meeting, the Director of the Planning and Coordination Office introduced the report. An account of the discussion is contained in the relevant summary records (DP/1991/SR.4 and 5).

Chapter IV

MID-TERM REVIEWS OF COUNTRY AND INTERCOUNTRY PROGRAMMES

27. For its consideration of agenda item 4, the Governing Council had before it the report of the Administrator containing an overview of the reports on mid-term reviews (DP/1991/6 and Add.1-8).

28. At the 7th meeting, the Assistant Administrator and Director of the Bureau for Programme Policy and Evaluation introduced the report. Statements were also made by the Assistant Administrators and Directors of the Regional Bureaux for Africa, Asia and the Pacific, Latin America and the Caribbean and the Arab States and Europe. An account of the discussion is contained in the relevant summary record (DP/1991/SR.7). In the light of the termination of facilities, further consideration of this matter was deferred to the intersessional meeting (held from 6 to 10 May 1991). Matters discussed at the sessions held in both February and May 1991 are contained in document DP/1991/66.

Chapter V

ANNUAL REVIEW OF THE FINANCIAL SITUATION: STATUS OF THE SYSTEMS REVIEW PROJECT AND FEASIBILITY OF DEVELOPING A COMMON SYSTEM

29. Under agenda item 5, the Assistant Administrator and Director of the Bureau for Finance and Administration made a statement in compliance with Governing Council decision 90/44 of 22 June 1990.

30. At its 5th meeting, the Governing Council took note of the oral report of the Assistant Administrator and Director of the Bureau for Finance and Administration (see decision 91/4, annex I).

Part three

THIRTY-EIGHTH SESSION

Held at United Nations Headquarters from 3 to 25 June 1991

Chapter I

ORGANIZATION OF THE SESSION

Meetings

31. The Governing Council of the United Nations Development Programme held its thirty-eighth session at United Nations Headquarters from 3 to 25 June 1991 (12th to 39th meetings). An account of the discussions held during the session is contained in the relevant summary records (DP/1991/SR.12-39).

32. The Budgetary and Finance Committee of the Council held 13 meetings between 3 and 21 June to consider financial, budgetary and administrative matters. Edelana M. Cuayo (Philippines) served as Rapporteur of the Committee. For the final report of the Committee, see document DP/1991/71.

33. The Standing Committee for Programme Matters held 10 meetings between 6 and 21 June to consider:

(a) UNDP programme implementation;

(b) UNDP programme planning;

(c) Special Programme Resources;

(d) Future programme of work, including field visits;

(e) Country and intercountry programmes of the United Nations Population Fund.

34. The Drafting Group of the Council held 18 meetings between 7 and 21 June to consider proposals for draft decisions on items referred to it by the Council. For the report of the Drafting Group, see document DP/1991/L.8 and Add.1-31.

35. Informal consultations on support costs successor arrangements were held between 6 and 20 June. For the report of the Chairman on the informal consultations on agency support costs, see document DP/1991/L.11.

Attendance

36. The members of the Governing Council represented at the special session, States represented by observers, United Nations Secretariat units, United Nations bodies, specialized agencies and other organizations represented at the session are listed in annex II to the present report.

37. In accordance with rule 1, paragraph 2, of its rules of procedures (DP/1/Rev.4), the Council elected its officers at its organizational meeting for 1991 (see paras. 5 and 7 above).

Chapter II

ADOPTION OF THE AGENDA

38. At its 12th meeting, the Governing Council approved the agenda for its thirty-eighth session (DP/1991/L.7) (see decision 91/5, annex I). The agenda is reproduced in annex III to the present report. The annotations to the provisional agenda and the list of the documents submitted to the Council at its thirty-eighth session are contained in document DP/1991/8. The report of the status of pre-session documents is contained in document DP/1991/9. The provisional agenda and organization of work of the Budgetary and Finance Committee are contained in document DP/1991/BFC/L.1 and Corr.1. The provisional agenda and organization of work for the Standing Committee for Programme Matters are contained in document DP/1991/SCPM/L.1.

Chapter III

ANNUAL REPORT OF THE ADMINISTRATOR FOR 1990 AND PROGRAMME-LEVEL ACTIVITIES

A. Annual report of the Administrator for 1990

39. For its consideration of this item, the Governing Council had before it the following documents: Annual report of the Administrator for 1990 and programme-level activities (DP/1991/10 and Add.1-4), consisting of: Introduction (DP/1991/10); Main programme record (DP/1991/10/Add.1); Statistical annex (DP/1991/10/Add.2); Subcontracts awarded (DP/1991/10/Add.3); and Equipment ordered (DP/1991/10/Add.4).

40. At the 20th meeting, the Administrator introduced his report. An account of the general debate on the item is contained in the relevant summary records (DP/1991/SR.20-24 and 26).

41. The Governing Council took note of the report of the Administrator for 1990 and programme-level activities (see decision 91/49, annex I).

B. Programme-level activities

42. The following programme-level activities were considered by the Governing Council under item 2 of its agenda:

(a) Human development. The Council had before it the report of the Administrator on human development (DP/1991/11). At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.25), the Council adopted decision 91/6 (see annex I);

(b) Management Development Programme. The Council had before it the report of the Administrator on the Management Development Programme (DP/1991/12). The Council took note of the report at its 39th meeting (see decision 91/49, annex I);

(c) Technical cooperation among developing countries. The Council had before it the note by the Administrator on the report of the meeting of the Group of Governmental Experts on the rules, regulations and procedures of the organizations of the United Nations development system concerning technical cooperation among developing countries (DP/1990/7). At its 39th meeting, after considering the recommendations of the Drafting Group (DP/1991/L.8/Add.5), the Governing Council adopted decision 91/7 (see annex I);

(d) Non-governmental and grass-roots organizations. The Council had before it the report of the Administrator on non-governmental and grass-roots organizations (DP/1991/13). The Council took note of the report at its 39th meeting (see decision 91/49, annex I);

(e) Women in development. The Council had before it the report of the Administrator on women in development (DP/1991/14). At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.3), the Council adopted decision 91/8 (see annex I);

(f) Role of UNDP in combating the human immunodeficiency virus (HIV) and acquired immunodeficiency syndrome (AIDS). The Council had before it the report of the Administrator on the role of UNDP in combating HIV and AIDS (DP/1991/15) and the policy framework for the response of UNDP to HIV/AIDS (DP/1991/57). At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.2), the Council adopted decision 91/9 (see annex I);

(g) Implementation of the Declaration on International Economic Cooperation, in particular the Revitalization of Economic Growth and Development of the Developing Countries (General Assembly resolution S-18/3). At its 39th meeting, after considering the report of the Drafting Group (DP/1991/L.8/Add.7), the Council adopted decision 91/10 (see annex I).

43. In addition, the Governing Council took up the following issues under item 2 of its agenda:

(a) Private sector in development. At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.9), the Council adopted decision 91/11 (see annex I);

(b) International Year for the World's Indigenous People. At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.22), the Council adopted decision 91/12 (see annex I);

(c) Drug abuse control and crop substitution. At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.10), the Governing Council adopted decision 91/13 (see annex I).

Chapter IV

SPECIAL PROGRAMMES OF ASSISTANCE

44. The following issues were considered by the Governing Council under item 3 of its agenda:

(a) Africa-related matters;

(b) Least developed countries;

(c) Refugees, displaced persons and returnees;

(d) Other issues.

A. Africa-related matters

45. At the 26th meeting, the Assistant Administrator and Director of the Regional Bureau for Africa introduced agenda item 3 (a) and the relevant documentation. An account of the discussion is contained in the relevant summary records (DP/1991/SR.26 and 27). Under this sub-item, the Governing Council considered the following questions:

(a) Namibia. The Council had before it a draft decision (DP/1991/L.5) of which it had begun consideration at the special session in February 1991. At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.15), the Council adopted decision 91/14 (see annex I);

(b) Role of the United Nations Development Programme in the implementation of the United Nations Programme of Action for African Economic Recovery and Development 1986-1990. The Council had before it the report of the Administrator on the matter (DP/1991/16). At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.13), the Council adopted decision 91/15 (see annex I);

(c) Evaluations of the Social Dimensions of Adjustment, national technical cooperation assessments and programmes, and UNDP assistance to intergovernmental organizations in Africa. The Council had before it the report of the Administrator on these evaluations (DP/1991/17). At its 39th meeting, after considering the recommendation of the Drafting Group, the Council took note of the report in paragraph 1 of its decision 91/15 (see annex I);

(d) Transport and Communications Decade in Africa. The Council had before it the report of the Administrator on the Transport and Communications Decade in Africa (DP/1991/18), of which it took note in its decision 91/49 (see annex I).

B. Least developed countries

46. The Governing Council had before it the report of the Administrator on the Special Measures Fund for the Least Developed Countries and the role of the United Nations Development Programme in the follow-up and implementation of the Programme of Action for the Least Developed Countries for the 1990s (DP/1991/19) and the note by the Administrator on the evaluation of aid coordination in the least developed countries (DP/1991/61).

47. At the 27th meeting, the Coordinator of Assistance to the Least Developed Countries introduced agenda item 3 (b). An account of the discussion is contained in the relevant summary record (DP/1991/SR.27).

48. At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.20), the Council adopted decision 91/16 (see annex I).

C. Refugees, displaced persons and returnees

49. The Governing Council had before it the report of the Administrator on refugees, displaced persons and returnees (DP/1991/20).

50. At the 18th meeting, the Senior Adviser for Humanitarian Affairs introduced agenda item 3 (c). An account of the discussion is contained in the relevant summary record (DP/1991/SR.18).

51. At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.24), the Council adopted decision 91/17 (see annex I).

D. Other issues

52. In addition, the Governing Council took up the following issues under item 3 of its agenda:

(a) Assistance to the Palestinian people. The Council had before it the report of the Administrator on Assistance to the Palestinian people (DP/1991/65). At the 33rd meeting, the Director of the Division for Regional and Global Programmes and Director of the Programme of Assistance to the Palestinian People introduced the item. An account of the discussion is contained in the relevant summary record (DP/1991/SR.33). At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.18), the Council adopted decision 91/18 (see annex I);

(b) Assistance to Yemen. At its 39th meeting, after considering the recommendation of the Drafting Group, the Council adopted decision 91/19 (see annex I);

(c) Assistance to Djibouti, Ethiopia, Kenya, Somalia, the Sudan and Yemen. At its 39th meeting, after considering the report of the Drafting Committee, the Council adopted decision 91/20 (see annex I);

(d) United Nations Development Programme Gulf Task Force. The Council had before it the report of the Administrator on the impact of the Gulf crisis on developing countries: needs and initiatives (DP/1991/60). At the 33rd meeting, the Director of the Regional Bureau for Arab States and Europe and Chairman of the United Nations Development Programme Gulf Task Force introduced the item. An account of the discussion is contained in the relevant summary record (DP/1991/SR.33). At its 39th meeting, after considering the recommendation of the Drafting Group, the Council adopted decision 91/21 (see annex I);

(e) Emergency aid to the Philippines. At its 39th meeting, after considering the recommendation of the Drafting Group, the Council adopted decision 91/22 (see annex I);

(f) United Nations Development Programme participation in international cooperation to address and mitigate the consequences of the accident at the Chernobyl nuclear power plant. At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.14), the Council adopted decision 91/23 (see annex I);

(g) Technical cooperation in the transformation of Eastern European economies. At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.17), the Council adopted decision 91/24 (see annex I).

Chapter V

PROGRAMME IMPLEMENTATION

53. The following issues were considered by the Governing Council under item 4 of its agenda:

(a) Implementation of country programmes;

(b) Evaluation;

(c) National execution.

A. Implementation of country programmes

54. The Council had before it the note by the Administrator on the implementation of selected country programmes (DP/1991/21). After considering the recommendation of the Standing Committee for Programme Matters (DP/1991/SCPM/L.4), the Council took note of the report in section I of its decision 91/28 (see annex I).

B. Evaluation

55. The Council had before it the report of the Administrator on evaluation (DP/1991/22) and the report of the Administrator on evaluations of the Social Dimensions of Adjustment, national technical cooperation assessments and programmes, and UNDP assistance to intergovernmental organizations in Africa (DP/1991/17). At its 38th meeting, after considering the recommendations of the Standing Committee for Programme Matters (DP/1991/SCPM/L.4-L.6), the Council adopted decisions 91/25 and 91/26 and took note of the report of the Administrator on evaluation in section II of its decision 91/28 (see annex I).

C. National execution

56. The Council had before it the report of the Administrator on national execution (DP/1991/23). At the 29th meeting, the Assistant Administrator and Director of the Bureau for Programme Policy and Evaluation introduced the item. An account of the discussion is contained in the relevant summary records (DP/1991/SR.29 and 30). At its 39th meeting, after considering the report of the Drafting Committee (DP/1991/L.8/Add.31), the Council adopted decision 91/27 (see annex I).

Chapter VI

PROGRAMME PLANNING

57. The following issues were considered by the Governing Council under item 5 of its agenda:

(a) Country and intercountry programmes and projects;

(b) Preparations for the fifth programming cycle, including funding strategy;

(c) Support costs: successor arrangements.

A. Country and intercountry programmes and projects

58. For its consideration of agenda item 5 (a), the Governing Council had before it proposed country programmes for: Bangladesh (DP/CP/BGD/5); Cape Verde (DP/CP/CVI/4); China (DP/CP/CPR/3); Cuba (DP/CP/CUB/5); Indonesia (DP/CP/INS/4); and Tunisia (DP/CP/TUN/4); extensions for the country programmes for: Mongolia (DP/CP/MON/4/EXTENSION I); Nepal (DP/CP/NEP/EXTENSION I); Philippines (DP/CP/PHI/EXTENSION I); and Uruguay (DP/CP/URU/4/EXTENSION I); extensions for the country programmes for: Argentina (DP/CP/ARG/4/EXTENSION II) and Venezuela (DP/CP/VEN/4/EXTENSION II); and the recommendation of the Administrator for assistance to the global project entitled Global Research Programme to Develop Sustainable Rice Production Systems that Minimize the Need for Pesticides, Herbicides and Synthetic Nitrogen Fertilizers - International Rice Research Institute (IRRI) (GLO/81/001), as contained in document DP/PROJECTS/REC/41.

59. At its 38th meeting, after considering the recommendations of the Standing Committee for Programme Matters (DP/1991/SCPM/L.4), the Governing Council adopted decision 91/28 (see annex I).

B. Preparations for the fifth programming cycle, including funding strategy

60. For its consideration of agenda item 5 (b), the Governing Council had before it the report of the Administrator on preparations for the fifth programming cycle (DP/1991/24); the report of the Administrator on a funding strategy for the United Nations Development Programme (DP/1991/59); and the report of the Administrator on Special Programme Resources: overview and programming documents (DP/1991/64 and Add.1).

61. At the 30th meeting, the Director of the Planning and Coordination Office introduced documents DP/1991/24 and DP/1991/59. An account of the discussion is contained in the relevant summary records (DP/1991/SR.30 and 32). At the 39th meeting, after considering the recommendations of the Drafting Committee (DP/1991/L.8/Add.19, Add.28 and Add.30), the Council adopted decisions 91/29, 91/30 and 91/31 (see annex I).

62. At the 30th meeting, the Director of the Bureau for Programme Policy and Evaluation introduced documents DP/1991/64 and Add.1. An account of the discussion is contained in the relevant summary record (DP/1991/SR.30). On the recommendation of the Standing Committee for Programme Matters, the Council deferred further consideration of this item to its resumed thirty-eighth session, to be held from 16 to 18 September 1991.

C. Support costs: successor arrangements

63. The Council had before it the report of the Administrator on support costs: successor arrangements (DP/1991/25) and the report of the Administrator on sectoral support (DP/1991/27). At its 39th meeting, after considering the report of the Chairman of the informal consultations on support costs successor arrangements (DP/1991/L.11), the Council adopted decision 91/32 (see annex I).

64. At its 39th meeting, the Governing Council adopted decision 91/33 (see annex I).

65. At its 39th meeting, after considering the report of the Chairman of the informal consultations on support costs successor arrangements (DP/1991/L.14), the Governing Council adopted decision 91/34 (see annex I).

Chapter VII

UNITED NATIONS POPULATION FUND

A. Annual report of the Executive Director for 1990

66. For its consideration of agenda item 6 (a), the Governing Council had before it the report of the Executive Director for 1990 (DP/1991/28, Parts I, II and III).

67. At the 12th meeting, the Executive Director of the United Nations Population Fund made an opening statement concerning the activities of the Fund for 1990 and related matters. An account of the discussion is contained in the relevant summary records (DP/1991/SR.12-17).

68. At its 39th meeting, the Governing Council, after considering the recommendations of the Drafting Group (DP/1991/L.8/Add.4), adopted decisions 91/35 A and B (see annex I).

B. Programme-level activities

69. For this item, the Governing Council had before it the following five reports, which were submitted to the Council in accordance with previous Council decisions:

(a) Work plan for 1992-1995 and request for approval authority (DP/1991/30 and Corr.1);

(b) Report of the Executive Director on the status of financial implementation of Governing Council-approved UNFPA programmes and projects (DP/1991/31);

(c) Status report on the implementation strategy to strengthen the capacity of the Fund to deal with issues concerning women, population and development (DP/1991/32);

(d) Implementation of the strategy for UNFPA assistance to sub-Saharan Africa (DP/1991/33);

(e) Report of the Executive Director on contraceptive requirements and demand for contraceptive commodities in developing countries in the 1990s (DP/1991/34).

70. At the 12th meeting, the Executive Director of the United Nations Population Fund, as part of her opening statement to the plenary session, introduced document DP/1991/32, concerning the status of the UNFPA strategy to strengthen its capacity to deal with issues concerning women, population and development, and document DP/1991/33, concerning the implementation of the Fund's strategy for sub-Saharan Africa. An account of the discussion is contained in the relevant summary records (DP/1991/SR.12-17).

71. At the 14th meeting, the Deputy Executive Director (Policy and Administration) introduced the report dealing with the work plan for 1992-1995 and request for approval authority (DP/1991/30 and Corr.1) and the report on the status of financial implementation of Governing Council-approved UNFPA programmes and projects (DP/1991/31). An account of the discussion is contained in the relevant summary record (DP/1991/SR.14).

72. At the 15th meeting of the Governing Council, the Director of the Technical and Evaluation Division of the United Nations Population Fund introduced document DP/1991/34, concerning contraceptive requirements and demand for contraceptive commodities in developing countries in the 1990s. An account of the discussion is contained in the relevant summary records (DP/1991/SR.15-17).

73. At its 39th meeting, the Governing Council, after considering the recommendations of the Drafting Group (DP/1991/L.8/Add.4), adopted decision 91/35 (see annex I).

C. Country and intercountry programmes

74. For its consideration of agenda item 6 (b), the Governing Council had before it the following documentation:

(a) Proposed country programmes for the following countries:

Africa	
Burkina Faso	DP/FPA/CP/79
Cape Verde	DP/FPA/CP/81
Congo	DP/FPA/CP/85
Mauritania	DP/FPA/CP/80
Niger	DP/FPA/CP/75
Arab States and Europe	
Albania	DP/FPA/CP/74
Morocco	DP/FPA/CP/87
Tunisia	DP/FPA/CP/76 and Corr.1
Asia and the Pacific	
Bangladesh	DP/FPA/CP/82
India	DP/FPA/CP/86
Malaysia	DP/FPA/CP/88

Latin America and the Caribbean

Bolivia	DP/FPA/CP/84
Dominican Republic	DP/FPA/CP/77
English-speaking Caribbean subregion	DP/FPA/CP/78
Honduras	DP/FPA/CP/83

(b) Intercountry programme

Intercountry programme of the United Nations Population Fund for the years 1992-1995	DP/1991/29 and Add.1

75. At the 1st meeting of the Standing Committee for Programme Matters, the Deputy Executive Director (Programme) of the United Nations Population Fund provided the Committee with an overview of UNFPA country and intercountry programmes. The Directors of the Geographical Divisions of the United Nations Population Fund subsequently introduced the country programmes in their respective regions. The Director of the Fund's Technical and Evaluation Division introduced the intercountry programme. An account of the discussion is contained in the relevant sections of the report of the Standing Committee for Programme Matters (DP/1991/SCPM/L.4).

76. At its 39th meeting, the Governing Council, after considering the recommendations of the Standing Committee for Programme Matters on UNFPA country and intercountry programmes (DP/1991/SCPM/L.4), adopted decision 91/35 C (see annex I).

D. Financial, budgetary and administrative matters

77. For its consideration of agenda item 6 (c), the Governing Council had before it the following documentation:

(a) Biennial budget estimates for administrative and programme support services for the biennium 1992-1993 and revised budget estimates for the biennium 1990-1991 (DP/1991/36 and Corr.1-4 and Add.1);

(b) Report of the Executive Director on UNFPA publications (DP/1991/37);

(c) Annual financial review, 1990 (DP/1991/38);

(d) Audit reports (DP/1991/39);

(e) Report of the Advisory Committee on Administrative and Budgetary Questions (DP/1991/40).

78. An account of the discussion is contained in the relevant sections of the report of the Budgetary and Finance Committee (DP/1991/71).

79. At its 38th meeting, the Governing Council, after considering the recommendation of the Budgetary and Finance Committee (DP/1991/BFC/L.2/Add.3/Annex), adopted decision 91/36 (see annex I).

E. Successor support cost arrangements

80. For its consideration of this item, the Governing Council had before it the report on proposed UNFPA successor arrangements for agency support costs (DP/1991/35).

81. At the Council's 12th meeting, the Deputy Executive Director (Programme) introduced the report on proposed UNFPA successor arrangements for support costs (DP/1991/35). An account of the discussion is contained in the relevant summary records (DP/1991/SR.12-17).

82. At its 39th meeting, the Council, after extensive informal consultations on UNFPA successor support cost arrangements and after considering the recommendations of the Chairman of the informal working group on these consultations (DP/1991/L.12), adopted decision 91/37 (see annex I).

Chapter VIII

UNITED NATIONS TECHNICAL COOPERATION ACTIVITIES

83. The Governing Council had before it the following documents:

> Report of the Secretary-General on United Nations technical cooperation activities (DP/1991/41); addendum on technical cooperation activities of the Department of Technical Cooperation for Development (DP/1991/41/Add.1); addendum on other entities and programmes (DP/1991/41/Add.2); addendum on statistical information for 1990 (DP/1991/41/Add.3); report of the Administrator on cooperation between the United Nations Development Programme and the United Nations Department for Technical Cooperation for Development (DP/1991/42).

84. At the 17th meeting, the report was introduced by the Under-Secretary-General for the Department of Technical Cooperation for Development. An account of the discussion is contained in the relevant summary record (DP/1991/SR.17).

85. At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.6), the Council adopted decision 91/38.

Chapter IX

OTHER FUNDS AND PROGRAMMES

A. United Nations Capital Development Fund

86. The Governing Council had before it the report of the Administrator on the United Nations Capital Development Fund (DP/1991/43).

87. At the 32nd meeting, the Assistant Administrator and Director of the Bureau for Resources and Special Activities introduced the item. At the same meeting, the Executive Secretary of the United Nations Capital Development Fund introduced the report. An account of the discussion is contained in the relevant summary record (DP/1991/SR.32).

88. At its 39th meeting, after considering the report of the Drafting Group (DP/1991/L.8/Add.12), the Council adopted decision 91/39.

B. United Nations Fund for Science and Technology for Development and United Nations Revolving Fund for Natural Resources Exploration

89. The Governing Council had before it the following documents:

> Report of the Administrator on the United Nations Fund for Science and Technology and the United Nations Revolving Fund for Natural Resources Exploration (DP/1991/44); the recommendation of the Administrator on Offshore Exploration for Heavy Minerals in the Beruwala and Devinuwara Areas in Sri Lanka (DP/NRE/PROJECTS/REC/13); and the recommendation of the Administrator on Exploration for Gold in the Canuck and Geita Areas, South of Lake Victoria (DP/NRE/PROJECTS/REC/14).

90. At the 32nd meeting, the Director of the Funds introduced the documentation. An account of the discussion is contained in the relevant summary records (DP/1991/SR.32 and 33).

91. At its 39th meeting, after considering the report of the Drafting Group (DP/1991/L.8/Add.21), the Council adopted decision 91/40 (see annex I).

C. United Nations Sudano-Sahelian Office

92. The Governing Council had before it the report of the Administrator on the activities of the United Nations Sudano-Sahelian Office (DP/1991/45).

93. At the 27th meeting, the Director of the United Nations Sudano-Sahelian Office introduced the report. An account of the discussion is contained in the relevant summary record (DP/1991/SR.27).

94. At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.8), the Council adopted decision 91/41 (see annex I).

D. United Nations Development Fund for Women

95. The Governing Council had before it the report of the Administrator on the United Nations Development Fund for Women (DP/1991/46).

96. At the 18th meeting, the Director of the United Nations Development Fund for Women introduced the report. An account of the discussion is contained in the relevant summary record (DP/1991/SR.18).

97. At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.1), the Council adopted decision 91/42 (see annex I).

Chapter X

SENIOR MANAGEMENT STRUCTURE

98. The Governing Council had before it the note by the Administrator on the senior management structure (DP/1991/50), under cover of which was circulated to the Council the report of the management consultants entitled "A strategy-based senior management structure for the United Nations Development Programme"; the note by the Administrator on the senior management structure containing the extended management summary of the consultants' report (DP/1991/50/Add.1); and the report of the Administrator containing his comments on the management consultants' report (DP/1991/51).

99. At the 16th meeting, the Administrator introduced agenda item 9. An account of the discussion is contained in the relevant summary records (DP/1991/SR.16, 28 and 32).

100. At its 39th meeting, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.29), the Council adopted decision 91/43 (see annex I).

Chapter XI

FINANCIAL, BUDGETARY AND ADMINISTRATIVE MATTERS

A. Annual review of the financial situation, 1990

101. The Governing Council had before it the report of the Administrator on the annual review of the financial situation, 1990 (DP/1991/47 and Add.1); and the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1991/62).

102. At the 38th meeting, the Council, after considering the recommendation of the Budgetary and Finance Committee (DP/1991/BFC/L.2/Add.2/Annex), adopted decision 91/44 (see annex I).

B. Revised budget estimates for 1990-1991 and budget estimates for 1992-1993

103. The Governing Council had before it the report of the Administrator on revised budget estimates for 1990-1991 and budget estimates for 1992-1993 (DP/1991/49, vol.I and Corr.1 and vol.II) and the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1991/62).

104. At the 38th meeting, the Council, after considering the recommendations of the Budgetary and Finance Committee (DP/1990/BFC/L.2/Add.5/Annex), adopted decisions 91/45 and 91/46 (see annex I).

C. Audit reports and other matters

105. The Governing Council had before it a note by the Administrator on audit reports (DP/1991/48 and Add.1); and the report of the Administrator on procurement from developing countries (DP/1991/52).

106. At the 38th meeting, the Council, after considering the recommendations of the Budgetary and Finance Committee (DP/1991/BFC/L.2/Add.1, and DP/1991/BFC/L.2/Add.4/Annex), adopted decisions 91/45 and 91/46 (see annex I).

Chapter XII

OTHER MATTERS

107. For its consideration of agenda item 11, the Governing Council had before it the following documents:

(a) Reports of the Administrator on United Nations system regular and extrabudgetary technical cooperation expenditures in 1989 (DP/1990/74) and in 1990 (DP/1991/69);

(b) Note by the Administrator on steps taken by the United Nations Development Programme in response to action taken by the General Assembly at its forty-fifth session and by other organs of the United Nations system in 1990 (DP/1991/54);

(c) Note by the Administrator on the reports of the Joint Inspection Unit of interest to UNDP (DP/1991/55);

(d) Note by the President of the Governing Council contained in document DP/1991/67;

(e) Note by the President of the Governing Council contained in document DP/1991/70.

108. At the 35th meeting, the Assistant Administrator and Director of the Bureau for Programme Policy and Evaluation introduced documents DP/1990/74 and DP/1991/69. An account of the discussion is contained in the relevant summary record (DP/1991/SR.35).

109. At the thirty-fifth meeting, under agenda item 11, the Governing Council also began its consideration of the venue of Council meetings. An account of the discussion is contained in the relevant summary records (DP/1991/SR.35, 37 and 38).

110. At its 35th meeting, the Governing Council took note of documents DP/1990/74, DP/1991/69, DP/1991/54, DP/1991/67, and DP/1991/70 and the comments made thereon (see decision 91/49, annex I).

111. At its 38th meeting, after considering the recommendation of the informal consultations on the question of the venue of Governing Council meetings (DP/1991/L.10), the Governing Council adopted decision 91/50 (see annex I).

Chapter XIII

MATTERS RELATING TO THE WORK OF THE GOVERNING COUNCIL IN 1992

112. The Governing Council had before it the report of the Administrator on the biennialization or triennialization of subjects on the agenda of the Governing Council (DP/1991/58).

113. At the 35th meeting, the Secretary of the Governing Council introduced the item. An account of the discussion is contained in the relevant summary records (DP/1991/SR.35 and 38).

114. At its 39th meeting, the Governing Council, after considering the recommendation of the Drafting Group (DP/1991/L.8/Add.26), adopted decision 91/51 (see annex I).

115. At the same meeting, the Governing Council, after considering the suggestions provided by the President of the Council, adopted decisions 91/52 and 91/53 (see annex I).

Annex I

DECISIONS ADOPTED BY THE GOVERNING COUNCIL OF THE UNITED NATIONS DEVELOPMENT PROGRAMME AT ITS ORGANIZATIONAL MEETING FOR 1991 (19-22 FEBRUARY 1991), ITS SPECIAL SESSION (19-22 FEBRUARY 1991) AND ITS THIRTY-EIGHTH SESSION (3-25 JUNE 1991)

Organizational meeting

91/1. Schedule of meetings of the Governing Council in 1991 and other organizational matters

91/2. Standing Committee for Programme Matters

Special session

91/3. Special Programme Resources

91/4. Annual review of the financial situation: status of the systems review project and the feasibility of developing a common system

Thirty-eighth session

Adoption of the agenda and other organizational matters (agenda item 1)

91/5. Agenda and organization of work of the Governing Council at its thirty-eighth session

Annual report of the Administrator for 1990 and programme-level activities (agenda item 2)

91/6. Human development

91/7. Technical cooperation among developing countries

91/8. Integration of women in development

91/9. Role of the United Nations Development Programme in combating HIV and AIDS

91/10. Regional economic integration

91/11. Private sector in development

91/12. International Year for the World's Indigenous People

91/13. Drug abuse control and crop substitution

Special programmes of assistance (agenda item 3)

91/14. Special assistance to Namibia

91/15. Role of the United Nations Development Programme in African economic recovery and development

91/16. Least developed countries

91/17. Refugees, displaced persons and returnees

91/18. Assistance to the Palestinian people

91/19. Assistance to Yemen

91/20. Assistance to Djibouti, Ethiopia, Kenya, Somalia, the Sudan and Yemen

91/21. United Nations Development Programme Gulf Task Force

91/22. Emergency aid to the Philippines

91/23. United Nations Development Programme participation in international cooperation to address and mitigate the consequences of the accident at the Chernobyl nuclear power plant

91/24. Technical cooperation in the transformation of Eastern European economies

Programme implementation (agenda item 4)

91/25. Evaluation

91/26. Implementation of evaluation recommendations

91/27. National execution

Programme planning (agenda item 5)

91/28. Country, intercountry and global programmes

91/29. Preparations for the fifth programming cycle

91/30. Preparations for the fifth programming cycle: regional indicative planning figures

91/31. Efficiency of programming

91/32. Support costs successor arrangements

91/33. Support costs review: financial provisions

91/34. Sectoral support

United Nations Population Fund (agenda item 6)

91/35. United Nations Population Fund

91/36. United Nations Population Fund: budgetary and financial matters

91/37. United Nations Population Fund: successor support cost arrangements

United Nations technical cooperation activities (agenda item 7)

91/38. United Nations technical cooperation activities

Other funds and programmes (agenda item 8)

91/39. United Nations Capital Development Fund

91/40. United Nations Fund for Science and Technology for Development and United Nations Revolving Fund for Natural Resources Exploration

91/41. United Nations Sudano-Sahelian Office

91/42. United Nations Development Fund for Women

Senior management structure (agenda item 9)

91/43. Senior management structure

Financial budgetary and administrative matters (agenda item 10)

91/44. Annual review of the financial situation, 1990 and administrative matters

91/45. Revised budget estimates for the biennium 1990-1991

91/46. Budget estimates for the biennium 1992-1993

91/47. Audit reports

91/48. Procurement from developing countries

Other matters (agenda item 11)

91/49. Other reports and documents considered by the Governing Council

91/50. Arrangements for the Governing Council: venue

Matters relating to the work of the Council in 1992 (agenda item 12)

91/51. Matters relating to the work of the Governing Council

91/52. Future sessions of the Governing Council and its subsidiary bodies

91/53. Provisional agenda for the thirty-ninth session of the Governing Council

91/1. Schedule of meetings of the Governing Council in 1991 and other organizational matters

The Governing Council

I

Decides that the thirty-eighth session of the Governing Council, including the Standing Committee for Programme Matters, the Budgetary and Finance Committee and the Drafting Group shall be held in New York from 3 to 21 June 1991;

II

Takes note of document DP/1991/3 and the statements made thereon by the Secretary of the Governing Council and delegations at the organizational meeting on the rationalization of the work of the Council, including measures taken concerning documentation;

III

Decides to waive for its meetings in 1991 rule 22 of its rules of procedures, in so far as that rule refers to the requirement of a quorum of one third of the members of the Governing Council present to open a meeting or to proceed with a debate;

IV

Approves the provisional agenda and tentative schedule of work for its special session from 19 to 22 February 1991 (DP/1991/L.2);

V

Approves the provisional agenda and the tentative schedule of work for its thirty-eighth session (DP/1991/L.3 and Corr.2), and on the understanding that the Bureau of the Council be entrusted with the task of adjusting the schedule of meetings within the overall allocation of services to ensure a smooth and proper conduct of the session;

VI

Agrees that the Standing Committee for Programme Matters shall deal with the following items at the thirty-eighth session:

(a) Implementation of country programmes in various regions;

(b) All country and intercountry programmes;

(c) Global and interregional projects;

(d) Country and intercountry programmes of the United Nations Population Fund;

(e) Evaluation;

VII

1. Decides to allocate the following items of the provisional agenda for the thirty-eighth session to its Budgetary and Finance Committee:

6. United Nations Population Fund: budgetary and financial matters;

8 (a)-8 (h). Other funds and programmes: financial and administrative questions;

10 (a). Annual review of the financial situation, 1990;

10 (b). Revised budget estimates for 1990-1991 and budget estimates for 1992-1993;

10 (c). Audit reports and other matters;

2. Further decides that the Budgetary and Finance Committee shall also review the financial implications of draft decisions before the Governing Council takes action thereon;

VIII

Reaffirms the principles contained in section III of Governing Council decision 83/1 of 14 February 1983, which shall guide the deliberations of the Drafting Group;

IX

Agrees to waive the 10-week rule for the submission of documents to be considered by the Governing Council at its thirty-eighth session, as specified in the note by the Secretariat (DP/1991/2).

11th meeting
22 February 1991

91/2. Standing Committee for Programme Matters

A

The Governing Council,

Recalling its decisions 83/5 of 24 June 1983, 85/17 of 29 June 1985, 87/20 of 19 June 1987 and 90/23 of 23 June 1990,

Having considered the report of the Administrator on the Standing Committee for Programme Matters (DP/1991/4),

Taking into account the views expressed by delegations during the discussion of the subject, both at the plenary meetings of the Governing Council and during informal consultations,

Mandate

1. *Decides* that the Standing Committee for Programme Matters shall, with respect to the United Nations Development Programme, including its special funds and programmes, the United Nations Population Fund, as well as to United Nations technical cooperation activities within the mandate of the Governing Council:

(a) Consider major issues related to programme matters;

(b) Review country, regional, interregional and global programmes and projects;

(c) Review programme and project implementation;

(d) Consider reports on evaluation studies; and

(e) Deal with other matters relating to programme management;

Membership

2. *Decides* that the membership of the Standing Committee for Programme Matters shall be composed of all members of the Governing Council and that deliberations of the Committee shall be open to all participants in the Programme;

Bureau

3. *Decides* that the meetings of the Standing Committee for Programme Matters shall be chaired by the President of the Governing Council or by another member of the Bureau designated by the President;

Procedures, including drafting of decisions and reporting

4. *Decides* that the Standing Committee for Programme Matters shall work within the framework of procedures of the Governing Council, in a similar manner to the Budgetary and Finance Committee, taking into account, *inter alia*, the latter's practice with respect to the organization of work, the preparation of decisions, as well as the reporting to the plenary meetings of the Council;

Agenda and programme of work

5. *Decides* that the Standing Committee for Programme Matters shall, at its first meeting each year, determine, according to its mandate, its agenda and programme of work for the year, taking into account any matters referred to it by the Governing Council;

6. *Further decides* that the Standing Committee for Programme Matters shall have in-sessional meetings twice a year in connection with the

organizational meeting and the regular session of the Governing Council; that every effort shall be made to ensure that the Committee's sessional meetings do not coincide with the plenary meetings of the Council; and that a maximum of two inter-sessional meetings per year may be scheduled, as required by the workload of the Committee;

Field visits

7. Decides that, for information purposes, the Standing Committee for Programme Matters, in accordance with its mandate and programme of work, shall request the Administrator of the United Nations Development Programme and the Executive Director of the United Nations Population Fund to arrange and service up to four field visits per year, each for an average of six members of the Governing Council;

8. Decides that the specific programme aspects to be looked into during the field visits shall be determined by the Standing Committee for Programme Matters;

9. Decides that the Standing Committee for Programme Matters, in selecting the participants for these field visits, shall take into account the equitable representation of the membership of the Governing Council and shall invite the participants to participate actively in the preparation of the visits and in the work of the Committee during the presentation of the findings of the field visits;

10. Decides that the selection of countries to be visited (no more than two per field visit) and the timing of the visits shall be determined in consultation with the Administrator of the United Nations Development Programme, the Executive Director of the United Nations Population Fund and the countries concerned;

11. Decides that the findings of the field visits shall be reported by the participants to the Standing Committee for Programme Matters at its subsequent meeting;

Financial arrangements

12. Decides that, in respect of low-income Governing Council member countries (with a per capita 1989 gross national product of below $750 and small island countries with a population of 2 million or less and with a 1989 per capita gross national product between $750 and $1,500), the participation at inter-sessional meetings of the Standing Committee for Programme Matters of one official responsible for technical cooperation from the capital shall be facilitated by providing funding for travel and per diem to be financed out of the administrative budgets of the United Nations Development Programme and the United Nations Population Fund;

13. Further decides that the participation in field visits shall be facilitated by providing funding for travel and per diem out of the administrative budgets of the United Nations Development Programme and the United Nations Population Fund and at the same time invites all donor

countries, as well as other countries in a position to do so, to pay for their own participation in the field visits;

Programme of work for 1991

14. Decides that the programme of work of the Standing Committee for Programme Matters for 1991 shall be decided in the course of its first meeting during the special session of the Governing Council and shall include an inter-sessional meeting in May and a first series of field visits to take place in the second half of 1991;

B

The Governing Council,

Recalling its decisions 83/5 of 24 June 1983, 85/17 of 29 June 1985, 87/20 of 19 June 1987 and 90/23 of 23 June 1990,

Having considered the oral report of the Administrator on the budgetary and financial implications of the setting up of the Standing Committee for Programme Matters,

1. Reaffirms the understanding reached in the informal consultations that all donor countries and, to the extent possible, other members of the Governing Council who participate in the field visits should pay for the costs associated with their participation;

2. Authorizes the Administrator of the United Nations Development Programme and the Executive Director of the United Nations Population Fund to make provision for 1991 in the administrative budgets of the United Nations Development Programme and the United Nations Population Fund, in the proportion of 80 per cent and 20 per cent respectively, for an amount of $280,000, calculated on the basis of full costing, to cover the cost to the United Nations Development Programme and the United Nations Population Fund, of two inter-sessional meetings of the Standing Committee for Programme Matters and up to four field visits of an average of six members per field visit to no more than two countries per field visit per year;

3. Requests the Administrator of the United Nations Development Programme and the Executive Director of the United Nations Population Fund to incorporate the above costs into the revised budget estimates as cost adjustments, to be presented to the Governing Council at its thirty-eighth session;

4. Authorizes the Administrator of the United Nations Development Programme and the Executive Director of the United Nations Population Fund to make appropriate provision for the biennium 1992-1993 in the administrative budgets of the United Nations Development Programme and the United Nations Population Fund, in the proportion of 80 per cent and 20 per cent respectively, for an amount of $560,000, calculated on the basis of full costing, to cover the cost to the United Nations Development Programme and the United Nations Population Fund, of two inter-sessional meetings of the Standing Committee for Programme Matters per year, and up to four field visits

of an average of six members per field visit to no more than two countries per field visit per year;

5. Requests the Administrator of the United Nations Development Programme and the Executive Director of the United Nations Population Fund to incorporate the above costs into the biennial budget estimates for 1992-1993 as cost adjustments, to be presented to the Governing Council at its thirty-eighth session;

6. Requests the Administrator of the United Nations Development Programme and the Executive Director of the United Nations Population Fund to revise, as appropriate, the budget provisions for 1992-1993, based on actual expenditure experience in 1991.

11th meeting
22 February 1991

91/3. Special Programme Resources

The Governing Council

1. Recalls its decision 89/20 of 30 June 1989 on the role of the United Nations Development Programme in the 1990s;

2. Notes that in accordance with the resource planning criteria adopted in its decision 90/34 of 20 June 1990, Special Programme Resources total 7 per cent of programmable resources in the fifth programming cycle (1992-1996);

3. Stresses the importance of the Special Programme Resources as a catalyst in assuring that the other resources of the programme achieve the objective of building the national capacity of developing countries, especially in the areas listed in paragraph 7 of decision 90/34, in the context of paragraph 8 of that decision;

4. Stresses the role of Special Programme Resources in improving the quality and effectiveness of United Nations Development Programme-funded technical assistance;

5. Decides that Special Programme Resources shall be used during the fifth programming cycle for the purposes and to the amounts indicated in annex I to the present decision and on the basis of the programming process outlined in paragraph 8 of the present decision, in accordance with the mandates of the United Nations Development Programme specified in the relevant resolutions of the General Assembly and decisions of the Governing Council, in particular General Assembly resolution 2688 (XXV) of 11 December 1970;

6. Requests the Administrator to commit funds allocated to Special Programme Resources in a manner consistent with actual income flows;

7. Requests the Administrator to report to the Governing Council, at its regular session, on disbursements made during the previous year under each Special Programme Resources category, on the geographical distribution of the

disbursements as appropriate, and on the amount of funds committed under each category;

8. *Requests* the Administrator to submit to the Governing Council for approval, prior to the commitment of resources, a programming document containing the information specified in annex II to the present decision, for each subcategory of Special Programme Resources allocations;

9. *Further requests* the Administrator to provide to the Governing Council at its thirty-eighth session (1991) a timetable for submission of this documentation.

Annex I

PROPOSED EARMARKINGS FOR FIFTH CYCLE SPECIAL PROGRAMME RESOURCES

(In millions of dollars)

Category		Earmarking
A.	Disaster mitigation	
A1.	Disaster preparedness and management	10
A2.	Emergency relief	7
A3.	Reconstruction and rehabilitation	18
A4.	Refugees, displaced persons and returnees	5
	Reserve for utilization after General Assembly adoption of guidelines	10
	SUBTOTAL	50
B.	Thematic activities	
B1.	Poverty eradication and grass-roots participation in development	20
B2.	Environmental problems and natural resources management	25
B3.	Management development	40
B4.	Technical cooperation among developing countries	15
B5.	Transfer and adaptation of technology for development	7
B6.	Women in development	8
	SUBTOTAL	115
C.	Other special and/or new activities	
C1.	Human development report	5
C2.	Special plan of economic assistance to Central America	20
C3.	United Nations Programme of Action for African Economic Recovery and Development	10
C4.	Drug abuse control/crop substitution	5
C5.	HIV/AIDS	5
C6.	Social dimensions of adjustment	[a]
C7.	World Conference on Education for All	[a]
C8.	Private sector development	4
C9.	NGOs	[a]
	SUBTOTAL	53
D.	Aid Coordination	
D1.	NaTCAPs, Round-table meetings and UNDP support to consultative group meetings	25
D2.	Others, EG needs assessments, country programme reviews	5
D3.	Country programming initiatives	5
	SUBTOTAL	35

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[a] Lines C6, C7 and C9 were assigned $4 million in the aggregate.

Category		Earmarking
E.	Programme development	
E1.	Project development facility	15
E2.	Programme evaluation/training	7
E3.	Programme research	7
	SUBTOTAL	29
F.	Assistance to the Palestinian people	
	SUBTOTAL	15
G.	Contingencies	
	SUBTOTAL	16
	GRAND TOTAL	313

Annex II

PROGRAMME DOCUMENT OUTLINE

1. General description and purpose of the Special Programme Resources subcategory: background and justification for Special Programme Resources support. Assessment of achievements for this subcategory under the fourth programming cycle.

2. Specific objectives of Special Programme Resources activities of the subcategory and strategies for achieving these objectives.

3. General guidelines:

   (a) Project quality and project impact;

   (b) Type of activities to be financed;

   (c) Eligibility (all countries would be eligible except for programmes with a specific focus);

   (d) Limitations;

   (e) Use of United Nations system expertise;

   (f) Complementary use of country, interregional and global indicative planning figures.

4. Specific criteria for approving the use of Special Programme Resource funds for individual activities.

5. Procedures for the design, approval and implementation of individual activities:

   (a) Basic elements to be included in the project documents for the activities funded under the subcategory;

   (b) Country-level (or intercountry level) review and appraisal, and field office submission of project documents to headquarters, or Regional Bureau review/appraisal, submission of project documents to office charged with managing this category of Special Programme Resources;

   (c) Headquarters review and approval of project documents (e.g., review by Project Appraisal Committee and Action Committee);

   (d) Monitoring and evaluation.

6. Funding requirements (including basis for estimates):

   (a) Over the fifth programming cycle;

   (b) Over the next two years.

91/4. Annual review of the financial situation: status of the systems review project and the feasibility of developing a common system

The Governing Council

Takes note of the oral report of the Assistant Administrator and Director of the Bureau for Finance and Administration in response to decision 90/44 of 22 June 1990.

11th meeting
22 February 1991

91/5. Agenda and organization of work of the Governing Council at its thirty-eighth session

The Governing Council

Approves the agenda and organization of work for its thirty-eighth session (DP/1991/L.7).

12th meeting
3 June 1991

91/6. Human development

The Governing Council,

Stressing General Assembly resolutions 2688 (XXV) of 11 December 1970, 3405 (XXX) of 28 November 1975, 44/211 of 22 December 1989, S-18/3 of 1 May 1990 containing the Declaration on International Economic Cooperation, in particular the Revitalization of Economic Growth and Development of the Developing Countries, and 45/199 of 21 December 1990 containing the International Development Strategy for the Fourth United Nations Development Decade,

Affirming the main objective of promoting international economic cooperation and the achievement of economic growth and development of developing countries,

Affirming also that economic growth, together with enlarging human freedom of choice and opportunity for all people, equity, fair income distribution, development of human resources and increasing productivity, is a means to development,

Noting that regional consultations called for in paragraph 2 of Governing Council decision 90/13 of 22 June 1990 were not fully carried out, *Taking into account* the divergent views expressed by delegations, during the deliberations on the annual report of the Administrator for 1990, [1] pertaining to the *Human Development Report 1991* and in particular the incorporation and elaboration of a human freedom index,

Taking into account the resources allocated under category C1 of the proposed earmarkings for fifth cycle Special Programme Resources contained in Governing Council decision 91/3 of 22 February 1991,

1. *Requests* the Administrator to convene regional consultations in New York, with the participation of Governments, to be completed by 30 November 1991, in order that specific human development concerns and priorities, especially those of developing countries, are taken into consideration, as appropriate, in the preparation of the next report on human development and future work of the Administrator on the report;

2. *Reiterates* its request to the Administrator to inform the Governing Council of the outcome of these consultations at its thirty-ninth session (1992) in order to facilitate and decide on future work in the area of human development and to take fully into consideration the views expressed by delegations on this issue during the deliberations at the thirty-eighth session of the Council.

39th meeting
25 June 1991

91/7. *Technical cooperation among developing countries*

A

The Governing Council,

Recalling its decision 90/34 of 23 June 1990 which lists technical cooperation among developing countries as one of the six areas in which the United Nations Development Programme should focus on building and strengthening national capacity,

Bearing in mind decision 7/5 of 6 June 1991 of the High-level Committee on the Review of Technical Cooperation among Developing Countries concerning progress made by the United Nations development system in implementing the Buenos Aires Plan of Action for Promoting and Implementing Technical Cooperation among Developing Countries, [2]

1. *Requests* the Administrator to ensure that the necessary effective measures be taken for the use of the technical cooperation among developing countries modality in the formulation, preparation, execution and evaluation

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[1] DP/1991/10 and Add.1-4.

[2] *Report of the United Nations Conference on Technical Cooperation among Developing Countries, Buenos Aires, 30 August-12 September 1978* (United Nations publication, Sales No. E.78.II.A.11 and corrigendum), chap. I.

of projects financed from regional, interregional and global programmes and from national indicative planning figures, whenever so decided by each Government, and in projects financed from Special Programme Resources in the fifth programming cycle;

2. Invites the Administrator to report to the Governing Council at its fortieth session (1993) on the implementation of the present decision;

B

The Governing Council,

Recalling decision 6/3 of 29 September 1989 of the High-level Committee on the Review of Technical Cooperation among Developing Countries, in particular paragraphs 15 and 16 thereof, and Governing Council decision 90/43 of 20 June 1990,

1. Takes note of the report of the Administrator containing the views of organizations of the United Nations development system on the report of the Group of Governmental Experts on the rules, regulations and procedures of the organizations of the United Nations development system concerning technical cooperation among developing countries (TCDC/7/10 and Add.1);

2. Welcomes decision 7/1 of 6 June 1991 of the High-level Committee on the Review of Technical Cooperation among Developing Countries, which contains, inter alia, its recommendation on the preparation of guidelines for the coordination and review of policies and procedures concerning technical cooperation among developing countries in the organizations of the United Nations development system;

3. Requests the Administrator, in cooperation with other organizations of the United Nations development system, to facilitate the implementation of decision 7/1 of the High-level Committee on the Review of Technical Cooperation among Developing Countries;

4. Invites the Administrator to report to the Governing Council at its fortieth session (1993) on the implementation of the present decision.

39th meeting
25 June 1991

91/8. Integration of women in development

The Governing Council

1. Takes note of the report of the Administrator on women in development (DP/1991/14);

2. Notes that the commitment and effort under way to integrate gender issues should be intensified during the fifth programming cycle;

3. Requests the Administrator to intensify and expand training in gender issues and development in view of the increasing decentralization of

the responsibility for women in development to operational units at headquarters and to field offices;

4. Also requests the Administrator to intensify and expand United Nations Development Programme coordination and cooperation with other multilateral and bilateral donors in the area of training in gender issues and development, taking into account lessons learned in this regard;

5. Confirms the need to pursue national capacity-building for mainstreaming gender issues into development cooperation and requests the Administrator to draw upon national expertise in strengthening the capacity of Governments to develop and implement gender-sensitive programmes;

6. Reiterates its request that the Administrator carry out in 1992 a review on progress made since the baseline study undertaken in 1990 on the implementation of the mandate of the United Nations Development Programme for women in development and report thereon to the Governing Council at its fortieth session (1993).

39th meeting
25 June 1991

91/9. Role of the United Nations Development Programme in combating the human immunodeficiency virus (HIV) and acquired immunodeficiency syndrome (AIDS)

The Governing Council,

Recognizing that development may be placed in jeopardy and the nature of technical cooperation challenged and changed by the human immune deficiency virus (HIV)/acquired immune deficiency syndrome (AIDS) pandemic,

1. Takes note of the report of the Administrator on the role of the United Nations Development Programme in combating HIV and AIDS (DP/1991/15) prepared in response to Governing Council decision 90/25 of 22 June 1990;

2. Welcomes the steps taken by the Administrator to strengthen the capacity of the United Nations Development Programme to assist and coordinate with Governments, community-based organizations, non-governmental organizations, HIV-related regional institutions, private sector organizations and other institutions and groups to plan, implement, monitor and evaluate programmes dealing with the developmental effects of the HIV/AIDS pandemic;

3. Notes the policy framework for the United Nations Development Programme's response to the HIV/AIDS pandemic (DP/1991/57);

4. Invites the Administrator to continue and intensify his efforts to lessen the negative impact of the pandemic on development within the framework of the global strategy for the prevention and control of AIDS and the World Health Organization/United Nations Development Programme Alliance to Combat AIDS and in fullest collaboration with the other agencies and organs of the United Nations system and other relevant organizations and institutions;

5. Requests the Administrator to report to the Governing Council at its fortieth session (1993) on the implementation of the present decision.

39th meeting
25 June 1991

91/10. Regional economic integration

The Governing Council,

Recalling General Assembly resolution S-18/3 of 1 May 1990 containing the Declaration on International Economic Cooperation, in particular the Revitalization of Economic Growth and Development of the Developing Countries,

Taking into account recent important decisions by many developing countries in Africa, Asia, Latin America and the Caribbean to engage in regional economic integration processes,

Reiterating the importance of regional economic integration for promoting economic growth and development, as well as the importance of support for regional integration from developed countries and international organizations,

1. Emphasizes that the promotion of regional economic integration forms part of the activities for technical cooperation among developing countries;

2. Decides that regional economic integration should be included among the specific areas of analysis of regional programmes with a view to identifying activities in support of regional economic integration processes;

3. Urges the Administrator to take the necessary measures for the conduct of specific activities in support of regional economic integration processes;

4. Invites the Administrator to report on the implementation of the present decision to the Governing Council at its fortieth session (1993).

39th meeting
25 June 1991

91/11. Private sector in development

The Governing Council,

Noting the establishment of the Division for the Private Sector in Development within the Bureau for Programme Policy and Evaluation,

1. Recognizes the importance of an efficient public sector in creating and maintaining a conducive framework for development and, in this regard, takes into account the role of the private sector in achieving broad development objectives;

2. Notes that the United Nations Development Programme has been a catalyst for discussion involving national development efforts, including the role of the private sector in those efforts;

3. Requests the Administrator to report to the Governing Council at its thirty-ninth session (1992) on its involvement and comparative advantages in the area of the private sector, including an outline of the strategy and role of the United Nations Development Programme in this area and its relations with other organizations and specialized agencies of the United Nations system.

39th meeting
25 June 1991

91/12. International Year for the World's Indigenous People

The Governing Council,

Recalling General Assembly resolution 44/211 of 22 December 1989, stressing, *inter alia*, the need for maximum participation of populations, local communities and organizations in the development process, including operational activities of the United Nations system,

Also recalling General Assembly resolution 45/191 of 21 December 1990, in which the Assembly stressed, *inter alia*, that the search for solutions to the problems of the most vulnerable population groups in developing countries should constitute an integral part of human resources development strategies,

Further recalling its decision 90/18 of 22 June 1990, requesting the Administrator to expand non-governmental organizations and grass-roots activities,

1. Welcomes General Assembly resolution 45/164 of 18 December 1990, which proclaimed 1993 the International Year for the World's Indigenous People, with a view, *inter alia*, to strengthening international cooperation for solving problems faced by indigenous communities in such areas as human rights, the environment, development, education and health;

2. Recognizes that, in many countries, indigenous people form a large and particularly vulnerable part of the population, and at the same time possess valuable knowledge of natural resources and ecosystems which, if strengthened and respected, could make significant contributions to national development;

3. Requests the Administrator to formulate a concrete plan in his report to the Governing Council at its thirty-ninth session (1992) for the contribution of the United Nations Development Programme to the fulfilment of the objectives of the International Year for the World's Indigenous People, in collaboration with Governments and organizations of indigenous people.

39th meeting
25 June 1991

91/13. Drug abuse control and crop substitution

The Governing Council,

Recalling the Political Declaration and Global Programme of Action [3] approved by the General Assembly at its seventeenth special session, held from 20 to 23 February 1990,

Recalling also the principal resolutions of the General Assembly on combating drug abuse and the illicit drug traffic, especially resolution 45/179 of 21 December 1990 on the enhancement of the United Nations structure for drug abuse control,

Reaffirming its decision 91/3 of 22 February 1991 on Special Programme Resources for the fifth programming cycle,

Bearing in mind the close link that exists between drug abuse control/crop substitution programmes and the economic development of the developing countries concerned,

Taking note of the central role of the Executive Director of the United Nations International Drug Control Programme for ensuring coordination and complementarity of drug control activities across the United Nations system including crop substitution efforts,

1. Notes with satisfaction that the category of other special and/or new activities under Special Programme Resources for the fifth programming cycle includes for the first time a resource allocation intended to finance projects on drug abuse control and crop substitution;

2. Requests the Administrator to ensure continued close coordination, particularly at the field level, with the United Nations International Drug Control Programme;

3. Urges the international community to increase significantly its support for the efforts being made by the developing countries in drug abuse control and crop substitution.

39th meeting
25 June 1991

91/14. Special assistance to Namibia

The Governing Council,

Welcoming General Assembly resolution 45/198 of 21 December 1990, by which the Assembly requested the Committee for Development Planning to consider, at its twenty-seventh session, the question of the inclusion of Namibia in the list of least developed countries, and to report on its findings to the Economic and Social Council for consideration at its second regular session of 1991, and to report on the matter to the General Assembly at its forty-sixth session,

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[3] Resolution S-17/2, annex.

Recalling that the General Assembly, by its resolution 45/198, decided to give Namibia special consideration in support of its economic and social development, in accordance with the resolution on economic assistance and least developed country status for Namibia adopted at the Second United Nations Conference of the Least Developed Countries, held in Paris in September 1990,

Taking into consideration Namibia's urgent need for assistance in its efforts to construct its economy,

Taking into account that the Committee for Development Planning has recommended that the international community adopt special measures in favour of Namibia for a period of years to assist it in mobilizing its considerable economic potential as a newly independent nation,

1. *Decides* to extend special assistance to Namibia during the fifth programming cycle equivalent to that given to a least developed country;

2. *Appeals* to Member States and other organizations of the United Nations system to provide all possible assistance to the new nation of Namibia in its efforts to construct and strengthen its fledgling economic and social structures.

39th meeting
25 June 1991

91/15. Role of the United Nations Development Programme in African economic recovery and development

The Governing Council,

Recalling the United Nations Programme of Action for African Economic Recovery and Development 1986-1990, adopted by the General Assembly on 1 June 1986 (S-13/2, annex), and Governing Council decision 86/27 of 27 June 1986,

Also recalling General Assembly resolution 45/178 A of 19 December 1990,

Noting the role of the United Nations Development Programme in the implementation of the Programme of Action,

Noting the efforts at regional economic integration, in particular the recent decision to establish the African Economic Community, adopted on 1 June 1991 by the Assembly of Heads of State and Government of the Organization of African Unity at its twenty-seventh ordinary session, held at Abuja,

Recalling further Governing Council decisions 89/31 of 30 June 1989 and 90/29 of 22 June 1990 requesting the United Nations Development Programme to undertake evaluations of the Social Dimensions of Adjustment project, national technical cooperation assessments and programmes and United Nations Development Programme assistance to intergovernmental organizations in Africa,

1. Takes note of the Administrator's reports contained in documents DP/1991/16 and DP/1991/17;

2. Requests the Administrator, in close consultation with Governments, to ensure that the planned subregional cluster meetings in July 1991 focus on issues of relevance to African long-term development, in particular the enhancement and strengthening of the process of regional economic cooperation and integration in Africa;

3. Decides that future subregional meetings to be organized by the United Nations Development Programme should utilize the existing subregional economic groups, instead of ad hoc cluster meetings;

4. Further requests the Administrator to strengthen the role of the United Nations Development Programme in providing and mobilizing assistance to African countries in support of long-term development in the region, taking into account the outcome of the final review of the United Nations Programme of Action for African Economic Recovery and Development 1986-1990;

5. Requests the Administrator to assist African Governments and subregional economic groupings, at their request, to enable the preparation of long-term perspective studies for socio-economic development, taking due account of existing studies;

6. Requests the Administrator, in consultation with the African Capacity-Building Foundation, to assist African countries, at their request,

to build policy analysis and implementation capacities in the African countries with a view to enhancing the use of all available expertise;

7. Requests the United Nations Development Programme to continue to provide assistance to intergovernmental organizations in Africa, and for the implementation of national technical cooperation assessments and programmes, Social Dimensions of Adjustment projects, and the Structural Adjustment Advisory Teams for Africa programme, taking into account their evaluation reports;

8. Further requests the Administrator to report to the Governing Council at its thirty-ninth session (1992) on the implementation of the present decision.

39th meeting
25 June 1991

91/16. Least developed countries

The Governing Council,

Mindful of the views expressed that United Nations Development Programme technical cooperation should concentrate primarily on strengthening the capacity of the least developed countries to manage their development resources,

Recalling previous reviews and deliberations during the past sessions of the Governing Council, to give a new identity to the Special Measures Fund for the Least Developed Countries and noting that the second United Nations Conference on the Least Developed Countries has reiterated a specific mandate to the Special Measures Fund for the Least Developed Countries in its Programme of Action,

1. Welcomes the report of the Administrator on least developed countries (DP/1991/19) and the recommendations contained therein;

2. Endorses the actions initiated by the Administrator to assist in the implementation of the Programme of Action for the Least Developed Countries for the 1990s, adopted by the Second United Nations Conference on the Least Developed Countries, held in Paris from 3 to 14 September 1990;

3. Requests that the recommendation made by the Administrator in document DP/1991/19 for strengthening the capacity of least developed countries for economic management and aid coordination be incorporated in the country programmes of least developed countries as a mainstream activity;

4. Further requests the Administrator to inform the Governing Council at its fortieth session (1993) on the specific measures that the United Nations Development Programme has taken to address the special needs and priorities of the least developed countries, taking into account the Programme of Action for the Least Developed Countries for the 1990s, Governing Council decision 90/34 of 23 June 1990 on the fifth programming cycle, and the recommendations of the evaluation of the contribution of the United Nations

Development Programme to strengthening the capacity of the least developed countries;

5. Calls upon the donor community to continue its contributions to the Special Measures Fund for the Least Developed Countries to meet the particular development needs of the least developed countries as presented in document DP/1991/19 and to preserve the viability of the Special Measures Fund for the Least Developed Countries.

39th meeting
25 June 1991

91/17. Refugees, displaced persons and returnees

The Governing Council,

Taking note of the number and seriousness of emergency situations, in particular those involving refugees, returnees and displaced persons, and their impact on the development prospects of the already fragile infrastructures of the countries concerned,

Stressing that the economic and social problems posed by emergencies involving refugees, returnees and displaced persons are multisectoral and multifaceted in nature and that durable solutions can be achieved mainly through a development-based approach,

Reiterating its conviction that a system-wide approach to emergency preparedness and response is indispensable,

Recognizing the established mandates and operational responsibilities of the various agencies and programmes of the United Nations system,

Recalling General Assembly resolution 44/136 of 15 December 1989, which assigned specific roles and responsibilities in emergency situations to the United Nations resident coordinators,

Further recalling General Assembly resolution 36/225, of 17 December 1981,

Recognizing the primacy of the mandate of the Office of the United Nations High Commissioner for Refugees in providing international protection to refugees and in seeking permanent solutions to their problems,

1. Takes note of the report of the Administrator on refugees, returnees and displaced persons (DP/1991/20), and the views expressed during the debate thereon during the thirty-eighth session of the Governing Council;

2. Recognizes Economic and Social Council resolution 1990/78 of 27 July 1990 requesting the Secretary-General to initiate a United Nations system-wide review which, inter alia, would assess the experience and capacity of various organizations in assisting all categories of refugees, displaced persons and returnees and the whole spectrum of their needs in supporting the efforts of the affected countries to address them as providing the framework for UNDP activities in this area;

3. Welcomes the efforts of the United Nations Development Programme described in section III of the report (DP/1991/20) concerning the programme of work for 1992;

4. Takes note of the efforts made by the Office of the United Nations High Commissioner for Refugees and by the Administrator of the United Nations Development Programme to implement the tasks of the two organizations in a complementary manner and welcomes the working arrangements reflected in their joint letter of 1 November 1990 to all resident representatives and representatives of the High Commissioner;

5. Encourages the Administrator to continue his close cooperation with the Office of the United Nations High Commissioner for Refugees, the Office of the United Nations Disaster Relief Coordinator and other relevant United Nations organizations dealing with natural and other disasters in carrying out activities related to providing development assistance to refugees, returnees and displaced persons;

6. Encourages the Administrator to continue to respond within the division of labour between the organizations of the United Nations system in assisting concerned Governments to assess the impact and respond to the technical cooperation needs of refugees, displaced persons and returnees in their development plans and programmes and to continue to seek co-financing from other resources;

7. Invites the Administrator to provide to interested Governments policy advice and assistance on ways of mobilizing resources, on linking emergency and reconstruction activities and on their integration in the overall development process, drawing as appropriate on previous successful experiences;

8. Requests the Administrator to assess, as appropriate, the impact on the development process of countries hosting large refugee populations and displaced persons and integrating returnees and accordingly, based on this assessment, to mobilize necessary resources to assist the development process in relation to the scale of the disruption;

9. Further encourages the Administrator, in close cooperation with the Office of the United Nations Disaster Relief Coordinator and other relevant organizations, to assist concerned Governments with natural disaster preparedness and reduction, consistent with the international framework of action for the International Decade for Natural Disaster Reduction;

10. Commends the Office of the United Nations Disaster Relief Coordinator and the Administrator of the United Nations Development Programme for the progress achieved in their collaborative efforts, including the Disaster Management Training Programme and the preparation of a disaster manual;

11. Recognizes the need for a speedy, well-coordinated, highly professional response from the United Nations system when a humanitarian emergency occurs;

12. *Authorizes* the Administrator to strengthen the capacity of the United Nations Development Programme to provide necessary headquarters backstopping, within its mandate as a development organization, to its field offices in responding to the developmental aspects of humanitarian emergencies and decides to review this question at its thirty-ninth session (1992) in the light of the decisions taken by the Economic and Social Council as called for in its resolution 1990/78 and by the General Assembly;

13. *Requests* the Administrator to report to the Governing Council at its thirty-ninth session (1992) on all items contained in the present decision.

39th meeting
25 June 1991

91/18. Assistance to the Palestinian people

The Governing Council,

Having considered the report of the Administrator (DP/1991/65),

1. *Notes* the achievements of the Programme of Assistance to the Palestinian People;

2. *Invites* Governments and other donors to make financial contributions to this activity.

39th meeting
25 June 1991

91/19. Assistance to Yemen

The Governing Council,

Recalling General Assembly resolutions 45/193 and 45/222 of 21 December 1990,

Recalling also its decisions 90/3 of 23 February 1990 and 90/34 of 23 June 1990,

Considering that Yemen is one of the least developed countries,

Noting with concern the influx of thousands of refugees and returnees to Yemen owing to the latest developments in the Horn of Africa,

Noting also the adverse economic, social and environmental impact of the Gulf crisis on Yemen, particularly the return of nearly one million Yemeni expatriates,

Highly appreciating the efforts made by Yemen to alleviate the adverse impact caused by such developments, despite the scarcity of its resources, *Highly appreciating also* all assistance provided by Governments, international organizations and non-governmental organizations,

1. *Requests* the Administrator to consider the possibility of allocating an appropriate amount to Yemen in view of the present difficulties;

2. *Emphasizes* the need to implement Governing Council decision 90/34, in which the Council decided that Yemen should be allocated no less than the combined indicative planning figures of the former Yemen Arab Republic and the People's Democratic Republic of Yemen in the fourth cycle, and requests the Administrator to adjust the indicative planning figure resources of Yemen for the fifth programming cycle in light of the final data to be provided by the World Bank;

3. *Requests* the Administrator to take full account of the scale of the problems caused by returnees in providing resources from the Special Programme for the Countries Most Affected by the Gulf Crisis;

4. *Requests* the Administrator to inform the Governing Council at its thirty-ninth session (1992) on the implementation of the present decision.

39th meeting
25 June 1991

91/20. Assistance to Djibouti, Ethiopia, Kenya, Somalia, the Sudan and Yemen

The Governing Council,

Deeply concerned at the massive and unceasing influx of tens of thousands of refugees and displaced persons in the Horn of Africa, namely, into Djibouti, Ethiopia, Kenya, Somalia and the Sudan, as well as into Yemen,

Bearing in mind the Abuja appeal made by the Secretary-General at the twenty-seventh ordinary session of the Assembly of Heads of State and Government of the Organization of African Unity, held from 3 to 5 June 1991, in which he invited the international community to pay rapid and appropriate attention to these emergency situations, and his decision to send immediately to the countries of the region an inter-agency team to evaluate the immediate requirements for humanitarian assistance and accelerate its mobilization and distribution,

1. *Requests* the Administrator, in close cooperation with the other competent organizations, in particular the Office of the United Nations High Commissioner for Refugees, the World Food Programme, the United Nations Children's Fund and the World Health Organization, to assist the efforts of the Secretary-General in mobilizing the necessary resources to meet the immediate needs of the refugees, returnees and displaced persons;

2. *Also requests* the Administrator, within his mandate, to assess the impact of the critical humanitarian situation on the development of the affected countries with a view to providing technical and financial assistance in order to enable those countries to cope with the problem;

3. Requests the Administrator to report to the Governing Council at its special session in February 1992 on the efforts made by him to implement the present decision.

39th meeting
25 June 1991

91/21. United Nations Development Programme Gulf Task Force

The Governing Council

1. Takes note of the report of the Administrator on the impact of the Gulf crisis on developing countries (DP/1991/60) and the deliberations of the Governing Council at its thirty-eighth session on this issue;

2. Requests the Administrator to prepare a programme in keeping with the mandate of the United Nations Development Programme to help revive the social and economic development and the environment of the countries affected by the crisis in consultation with these countries, donor countries, relevant organs, organizations and bodies of the United Nations system, multilateral financial institutions and non-governmental organizations;

3. Also requests the Administrator to submit the programme, including financial needs, to the international community for its consideration at a meeting to be held in New York in the autumn of 1991 with a view to establishing a funding strategy;

4. Further requests the Administrator to report thereon to the Governing Council at its special session in February 1992.

39th meeting
25 June 1991

91/22. Emergency aid to the Philippines

The Governing Council,

Noting with concern the great loss of life and property caused by the recent eruption of Mount Pinatubo on the island of Luzon, the Philippines, aggravated by a typhoon that followed the volcanic eruption,

Acknowledging that earnest efforts of the Government of the Philippines to achieve economic growth and development may be hampered by these calamities,

1. Commends the Government and people of the Philippines on their efforts to cope with the emergency and adjust to the short- and long-term effects of the disaster;

2. Commends the Administrator for his prompt action in allocating funds from the Special Programme Resources for this purpose;

3. Calls upon the Administrator, within his mandate, to extend further assistance to the maximum extent possible in the rehabilitation efforts of the Philippines;

4. Also calls upon Member States and international organizations to extend further support to the Philippines in ways that would alleviate the Government's economic and financial burden for the duration of the emergency and throughout the ensuing rehabilitation process.

39th meeting
25 June 1991

91/23. United Nations Development Programme participation in international cooperation to address and mitigate the consequences of the accident at the Chernobyl nuclear power plant

The Governing Council,

Recalling General Assembly resolution 45/190 of 21 December 1990 and Economic and Social Council resolution 1990/50 of 13 July 1990, expressing profound concern about the ongoing effects on people's lives and health of the disaster at Chernobyl, which had serious national and international consequences of an unprecedented scale,

Welcoming the efforts being taken by the Secretary-General, United Nations organs, agencies and programmes on studying, mitigating and minimizing the consequences of the disaster at Chernobyl, and in particular on elaborating a programme for coordinating their activities in this area,

Bearing in mind the Secretary-General's decision to convene a pledging conference for voluntary contributions to complement the regular budgetary resources of United Nations organs and agencies for the implementation of activities aimed at mitigating the consequences of the disaster at the Chernobyl nuclear power plant,

Taking into account the United Nations Development Programme expertise in overall substantive, administrative and financial management of country programmes,

1. Requests the Administrator, in consultation with the Coordinator of the United Nations Chernobyl programme and with the participation of Member States concerned, to consider, as requested by the General Assembly in its resolution 45/190, possible technical and other special assistance for the areas most affected by the accident at the Chernobyl nuclear power plant, particularly in the Byelorussian Soviet Socialist Republic, the Ukrainian Soviet Socialist Republic and the Russian Soviet Federative Socialist Republic;

2. Also requests the Administrator to inform the Governing Council at its thirty-ninth session (1992) on the progress made in this regard.

39th meeting
25 June 1991

91/24. Technical cooperation in the transformation of Eastern European economies

The Governing Council,

Recalling General Assembly resolution S-18/3 of 1 May 1990, the annex to which contains the Declaration on International Economic Cooperation, in particular the Revitalization of Economic Growth and Development of the Developing Countries, which states in paragraph 35 that "Eastern European countries should be supported in their efforts to integrate themselves into the international economy", and that this "will benefit their own people and the rest of the world; it must not detract from the high priority placed on international development cooperation with the developing countries",

Further recalling General Assembly resolution 45/199 of 21 December 1990, the annex to which contains the International Development Strategy for the Fourth United Nations Development Decade, which recognizes, in paragraph 8, that the reform and restructuring of the economies of Eastern Europe and their integration into the world economy can contribute to the strength and dynamism of world trade,

1. Takes note of the information [4] provided by the United Nations Development Programme during the discussion of the programmes in Eastern Europe at the thirty-eighth session of the Governing Council, concerning strategy, programme thrusts and special modalities relating to technical cooperation in the transformation and recovery of European economies in transition, as well as of the views expressed thereon in the Council;

2. Recognizes the fundamental problems faced by the Eastern European countries and the need for the integration of those countries into the world economy, as well as the contribution the United Nations Development Programme could make in this process;

3. Invites the Administrator to pursue activities consistent with the mandate of the United Nations Development Programme in support of the transformation and recovery of the Eastern European countries, in close consultation with all the parties concerned, particularly with the bilateral and multilateral institutions directly involved with development cooperation in those countries;

4. Urges the Administrator to ensure that the assistance provided to Eastern Europe will not come at the expense of the United Nations Development Programme resources going to developing countries;

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[4] Including an informal conference room paper dated 12 June 1991 entitled "Technical cooperation in the transformation and recovery of European economies in transition: the role of UNDP" (available in English).

5. Requests the Administrator, in conformity with the foregoing and to the extent possible, to submit to the Governing Council at its thirty-ninth session (1992) the respective country and intercountry programmes reflecting the present decision.

39th meeting
25 June 1991

91/25. Evaluation

The Governing Council,

Taking note of the report of the Administrator on evaluation (DP/1991/22),

Stressing that enhancing the evaluation capacity of recipient countries is important in that it helps to improve programme and project performance,

Cognizant of the need to assess the effectiveness and impact of United Nations Development Programme assistance to the developing countries in the achievement of their goals of self-reliance and sustainable development,

1. Commends the efforts of the United Nations Development Programme to strengthen national monitoring and evaluation capacities;

2. Stresses the importance of the programme-level evaluations for measuring the impact of United Nations Development Programme assistance, including, *inter alia*, its effectiveness in achieving the overall goals of national capacity-building;

3. Re-emphasizes the need to ensure feedback of lessons learned through evaluations into the programming and preparation of United Nations Development Programme activities.

38th meeting
21 June 1991

91/26. Implementation of evaluation recommendations

The Governing Council,

Taking note of the evaluations of the Social Dimensions of Adjustment programme, the national technical cooperation assessments and programmes, and coordination of development assistance to the least developed countries, performed by the Central Evaluation Office of the United Nations Development Programme (DP/1990/17 and DP/1991/22),

Reaffirming that the development of developing countries and their attainment of self-reliance are the principal concerns of the United Nations Development Programme and that it should devote increased attention to national capacity-building for self-reliance, *Recognizing* that United Nations Development Programme technical cooperation to developing countries should significantly contribute to building national capacity in those countries,

Reaffirming the principles embodied in the Consensus of 1970 (General Assembly resolution 2688 (XXV) of 11 December 1970) and in Assembly resolution 32/197 of 20 December 1977,

1. *Urges* the Administrator to implement the recommendations of the above-mentioned evaluation reports, with particular attention to the need to:

(a) Address capacity-building at the national policy and programme planning and coordination level in an integrated fashion as an important objective of the United Nations Development Programme;

(b) Establish the building of self-sustaining institutional capacities for the management of development as the guiding mandate for its programmes in the least developed countries, in consonance with its overall responsibility for encouraging self-reliant development;

(c) Develop a conceptual framework for assisting least developed countries, as well as other countries that might have insufficient capacity in this regard, to formulate and implement appropriate institutional development strategies;

(d) Involve the agencies of the United Nations system as full partners in accordance with their respective mandates and taking into account their capacities and comparative advantage, in the formulation and implementation of institutional development strategies;

2. *Requests* the Administrator to implement the following recommendations of the 4th meeting of the Steering Committee of the Social Dimensions of Adjustment project, as presented on 10 April 1991 in Paris:

(a) Social Dimensions of Adjustment should further focus on the development and execution of such projects on a country basis;

(b) Social Dimensions of Adjustment country projects should concentrate more on policy analysis and policy advice;

(c) Social Dimensions of Adjustment needs a clearer priority focus;

(d) The Social Dimensions of Adjustment reports should be more problem-oriented;

(e) The function of the Steering Committee should be made clearer;

3. *Also requests* the Administrator to include a progress report on the implementation of the three evaluations in his annual report to the Governing Council.

38th meeting
21 June 1991

91/27. National execution

The Governing Council,

Recalling its decision 90/21 of 22 June 1990 on national execution,

Also recalling General Assembly resolution 44/211 of 22 December 1989 entitled "Comprehensive triennial policy review of operational activities for development of the United Nations system", and in particular paragraphs 18, 19 and 24 thereof, relating to government/national execution of programmes and projects funded by the United Nations system for development,

Further recalling its decision 90/26 of 22 June 1990 on agency support costs,

Reaffirming the need to promote the utilization of national capacities through national execution to ensure that programmes and projects are managed in an integrated manner and to promote their long-term sustainability and wider impact on the development process,

Recognizing that the promotion of national execution is a process based on the needs and national capacities of each country,

Recognizing that national execution entails, *inter alia*, overall responsibility for the formulation and management of United Nations Development Programme-assisted programmes and projects by the recipient countries, as well as accountability to the Administrator for the effective use of United Nations Development Programme resources,

Also recognizing that multilateral technical cooperation is meant to focus on capacity-building in the recipient countries,

Further recognizing the need, as appropriate, for adequate technical support of nationally executed programmes and projects and to ensure the quality of the technical cooperation activities financed by the United Nations Development Programme,

1. Takes note of the report of the Administrator (DP/1991/23) and of the proposals contained therein;

2. Emphasizes that the promotion of national execution should be country specific, and recognizes the responsibility of the recipient Governments, in agreement with the Administrator, to determine the modality and manner of execution and implementation, and that when necessary and at the request of the Government, the United Nations Development Programme and the recipient Government may undertake a joint assessment of national capacity to discharge responsibility for the formulation and management of programmes and projects and maintain accountability for their results;

3. Agrees that national execution would be promoted by the provision, *inter alia*, of the following, at the request of the recipient countries:

(a) Broad support and assistance to Governments in the identification, building and strengthening of sustainable national capacities, including institutional capacities for the formulation and management of development programmes and projects;

(b) Appropriate advice and assistance in the execution and implementation of United Nations Development Programme activities, working, as far as possible, through national structures;

(c) Mobilization, coordination and effective use of the analytical, technical and managerial capabilities of the United Nations system for the purposes outlined in subparagraphs (a) and (b) above;

(d) Facilitating the exercise of choice by Governments with regard to the variety and combination of implementation modalities under national execution;

4. Encourages:

(a) Simplification, harmonization and adaptation of the rules and procedures governing all aspects of programmes and projects, bearing in mind the Administrator's accountability for programme quality, relevance and impact, as well as his responsibility for ensuring adequate financial management and reporting;

(b) The shift of the specialized agencies of the United Nations system away from project operations and administrative support towards the provision of analytical and technical advice and support;

(c) The provision at the country level of relevant information that would enable assumption of the responsibility for national execution by recipient countries;

(d) Appropriate measures, including decentralization, at the field level, wherever needed, in order to facilitate capacity-building for national execution while taking into account the need to keep administrative costs to acceptable levels;

(e) Measures to assist recipient countries in strengthening, where needed, their national units responsible for technical cooperation, particularly those involved in national execution;

5. Agrees that programme-level assistance to national capacity building would help to ensure that programmes and projects are nationally managed in an integrated manner and, therefore, that the United Nations Development Programme, in collaboration with the relevant agencies of the United Nations system, should, at the request of the recipient countries:

(a) Assist relevant national organizations in the assessment of technical and managerial capacities at the programme level and in the formulation of sectoral, cross-sectoral and subsectoral development programmes;

(b) Assist in the transfer of skills necessary for the development of self-sustained institutions with a capacity to deal with multisectoral linkages;

6. Requests the Administrator to develop, in consultation with agencies and Governments, guidelines covering:

(a) Assistance to Governments in the formulation and implementation of national capacity-building strategies relating to all stages of the programme/project cycle;

(b) The respective roles of the United Nations Development Programme, including field offices and the Office for Project Services, agencies and recipient Governments in all aspects of national execution and implementation;

(c) Utilization for national execution of the relevant technical support resources agreed upon in decision 91/32 of the Governing Council on support costs successor arrangements;

7. Also requests the Administrator to:

(a) Report to the Governing Council at its thirty-ninth session (1992) on the above-mentioned guidelines and on the implementation of procedures for the accounting, reporting and auditing of nationally executed programmes and projects;

(b) Review the issue of delegation of authority to the Resident Representative for the approval of nationally executed projects and programmes, in light of the ongoing process of decentralization to the field level, and present specific proposals to the Governing Council at its thirty-ninth session (1992).

38th meeting
21 June 1991

91/28. Country, intercountry and global programmes

The Governing Council

I. IMPLEMENTATION OF COUNTRY PROGRAMMES

1. Takes note of the report of the Administrator on the implementation of selected country programmes (DP/1991/21);

II. EVALUATION

2. Takes note of the report of the Administrator on evaluation (DP/1991/22);

III. GLOBAL PROJECTS

3. Approves the Global Research Programme to Develop Sustainable Rice Production Systems that Minimize the Need for Pesticides, Herbicides and Synthetic Nitrogen Fertilizers - International Rice Research Institute (IRRI) (GLO/81/001), as contained in document DP/PROJECTS/REC/41;

IV. COUNTRY PROGRAMMES

4. _Approves_ the following country programmes:

Bangladesh	DP/CP/BGD/5
Cape Verde	DP/CP/CVI/4
China	DP/CP/CPR/3
Cuba	DP/CP/CUB/5
Indonesia	DP/CP/INS/4
Tunisia	DP/CP/TUN/5

5. _Takes note_ of the extension by one year of the following country programmes:

Mongolia	DP/CP/MON/4/EXTENSION I
Nepal	DP/CP/NEP/4/EXTENSION I
Philippines	DP/CP/PHI/4/EXTENSION I
Uruguay	DP/CP/URU/4/EXTENSION I

6. _Approves_ the extension by one year of the following country programmes:

Argentina	DP/CP/ARG/4/EXTENSION II
Venezuela	DP/CP/VEN/4/EXTENSION II

7. _Takes note_ of the following mid-term reviews: Angola (DP/1991/6/Add.1); Nigeria (DP/1991/6/Add.5); Regional programme for Arab States and Europe (DP/1991/6/Add.8); Yemen (DP/1991/6/Add.7); Costa Rica (DP/1991/6/Add.2); Jamaica (DP/1991/6/Add.3); Maldives (DP/1991/6/Add.4); Pakistan (DP/1991/6/Add.6).

38th meeting
21 June 1991

91/29. _Preparations for the fifth programming cycle_

The Governing Council,

Recalling its decision 90/34 of 23 June 1990,

Having considered the report of the Administrator on preparations for the fifth programming cycle (DP/1991/24),

1. _Takes note_ of the recommendation of the Administrator that the question of Special Drawing Rights as the unit of account should not be pursued at the present time;

2. _Decides_ that countries with a per capita gross national product above $6,000 or small island developing countries with a population of less than 2 million and a per capita gross national product above $7,500 shall not be issued an indicative planning figure in the fifth programming cycle;

3. Approves the methods for the calculation of indicative planning figures and the programme planning arrangements in the fifth programming cycle, as outlined in section II, paragraph 7 (a), of document DP/1991/24, for countries with a per capita gross national product above $3,000 but not more than $6,000 and for small island developing countries with a population of less than 2 million and a per capita gross national product above $4,200 but not more than $7,500 which did not have net contributor obligations in the fourth cycle;

4. Approves the methods for the calculation of indicative planning figures and the programme planning arrangements in the fifth programming cycle, as outlined in section II, paragraph 7 (b), of document DP/1991/24, for countries with a per capita gross national product above $3,000 but not more than $6,000 and for small island developing countries with a population of less than 2 million and a per capita gross national product of more than $4,200 but not more than $7,500 which had net contributor obligations in the fourth cycle;

5. Decides that the indicative planning figures of countries covered by paragraphs 3 and 4 of the present decision shall be provided from the $11.55 million set aside for the indicative planning figures of those countries, and further decides that the provisions to provide those countries with not less than 60 per cent of their country indicative planning figures in the fourth programming cycle shall be adjusted accordingly;

6. Decides that countries covered by the provisions of paragraphs 3 and 4 of the present decision shall be entitled to programme up to 60 per cent of their indicative planning figures and that additional programming will be authorized by the Administrator at the end of each year of the cycle to the extent that those countries will have made voluntary contributions equivalent to the indicative planning figure expenditure in that year and have met their field office cost obligations;

7. Decides that, when the per capita gross national product of a country in any of the years 1990-1996 falls below the applicable threshold established in paragraphs 2, 3 and 4 of the present decision, the methods for the calculation of its indicative planning figure and programme planning arrangements shall become those that would have applied if its 1989 per capita gross national product had been at the lower per capita gross national product level for that year;

8. Decides that, for the purpose of calculating fifth programming cycle entitlements in accordance with paragraph 4 of the present decision, the accounts for fourth cycle obligations and payments will be finalized at 31 December 1991, and in that context, calls upon countries to fulfil their net contributor status obligations in the fourth cycle by that date;

9. Decides that developing countries that are covered by paragraph 2 of the present decision will continue to be considered recipients of United Nations Development Programme resources under the country indicative planning figures and will continue to be entitled to participate as recipients in all other components of the United Nations Development Programme, including projects financed under the regional and interregional indicative planning figures and projects financed from the Special Programme Resources;

10. Approves the provisions for the maintenance of field offices as outlined in section II, paragraphs 9 and 10, of document DP/1991/24, except that the Administrator shall be guided by the principles that countries with programme activities that exceed $15 million in the course of the fifth programming cycle could be provided with a Resident Representative and Deputy Resident Representative financed by the United Nations Development Programme, and that countries with programme activities that exceed $10 million could be provided with a Resident Representative financed by the United Nations Development Programme;

11. Decides that field offices in countries covered by section II, paragraphs 9 and 10, of document DP/1991/24 that do not meet the programme-level criteria for the maintenance of field offices referred to in paragraph 9 of the present decision shall not be closed on this basis, bearing in mind the principle of the universality of the United Nations Development Programme, provided that this will entail no cost to the Programme in maintaining a field office in each of those countries;

12. Requests the Administrator to consult and negotiate with the countries covered by the present decision on the projected level of their programme expenditures, the size of their field offices or necessary services to be provided from a convenient location, as applicable, the [illegible] local office contributions in the fifth programming cycle and the participation of other United Nations agencies in those costs, and requests the Administrator to report on the outcome of these consultations and to make recommendations to the Governing Council concerning the maintenance of field offices in those countries at its special session in February 1992 in order to take a decision at its thirty-ninth session (1992);

13. Requests the Administrator to prepare an issues paper on the methodology for allocating programme resources of the United Nations Development Programme in the sixth programming cycle as well as on the questions contained in paragraph 32 of document DP/1991/24 for the consideration of the Governing Council at its fortieth session (1993) to serve as the basis for the elaboration of a conceptual paper on this matter.

39th meeting
25 June 1991

91/30. Preparations for the fifth programming cycle: regional indicative planning figures

The Governing Council,

Taking note of the report of the Administrator on preparations for the fifth programming cycle (DP/1991/24),

Also taking note of decision 90/34 of 23 June 1990,

Emphasizing the importance of the regional dimension to all regions in global priority issues, such as environment and development, and poverty, as well as the increasing relevance of regional integration, *Noting* resolution 720/XXVI of 13 May 1991 adopted by the Conference of Ministers of the Economic Commission for Africa,

Considering the reduction in all regional indicative planning figure resources for the fifth cycle, in which several decreased substantially from the fourth cycle to the fifth cycle,

Decides in the light of the above, that among others, the issue of the regional indicative planning figure should be reviewed at the mid-term review exercise in 1994.

39th meeting
25 June 1991

91/31. *Efficiency of programming*

The Governing Council,

Recalling General Assembly resolution 44/211 of 22 December 1989,

Recalling its decision 90/34 of 23 June 1990 on the fifth programming cycle,

Noting the desirability of greater relevance and effectiveness of the United Nations Development Programme-funded activities,

Recognizing the need for optimal utilization of United Nations Development Programme funds and thus the need for better knowledge of the areas in which the performance of the Programme has been particularly efficient,

Taking into account the mandates and respective spheres of competence of the various multilateral institutions,

Also taking into account relevant studies, including the presentation of the study entitled *Effectiveness of Multilateral Agencies at Country Level*, published by the Danish International Development Agency, with a view to further discussion of the division of responsibilities among multilateral agencies,

Requests the Administrator, within the mandate of the United Nations Development Programme and in consultation with the Director-General, to provide an analytical report to the Governing Council at its fortieth session (1993) to identify, in coordination with Governments and taking into account their development priorities on the basis of information to be provided by the recipient countries and multilateral development institutions, those specific activities and services in which the Programme has proved to be most effective in achieving development goals, recognizing the particularities of each country.

39th meeting
25 June 1991

91/32. Support costs successor arrangements

The Governing Council,

Recalling its decisions 90/26 and 90/21 of 22 June 1990 and 90/34 of 23 June 1990,

Taking note of the reports of the Administrator contained in documents DP/1991/7 and DP/1991/25,

1. Reaffirms the relevance and importance of the provisions of paragraph 1 of Governing Council decision 90/26 that the successor arrangements are to serve the purpose of the United Nations Development Programme, which is to support technical cooperation in developing countries, and as such should:

(a) Continue to reflect the principles of tripartite partnership as a distinctive characteristic of United Nations Development Programme assistance, irrespective of execution modality;

(b) Promote coherence and coordination in the operational activities of the United Nations system;

(c) Facilitate the further assumption by Governments of the management of United Nations-financed programmes and remove impediments to and provide incentive for national execution and sharper technical focus by agencies;

(d) Reinforce the accountability of the Administrator and of technical and specialized agencies providing support services;

(e) Be structured to strengthen capacities for technical support, while keeping to the necessary minimum the resources deployed for administrative and operational support;

(f) Seek to ensure cost-efficiency, enhanced quality, cost transparency and effectiveness in the implementation of United Nations Development Programme-assisted programmes and projects, through, inter alia, greater openness and competitiveness in accessing and providing services in accordance with the approach set out in paragraph 41 of the annex to the Consensus contained in General Assembly resolution 2688 (XXV) of 20 December 1970;

(g) Continue the principle of cost-sharing between the United Nations Development Programme and agencies;

2. Decides that the new regime of support costs successor arrangements, described in, inter alia, paragraphs 7, 8, 10, 11 and 14 of decision 90/26, shall apply from 1 January 1992 to the Food and Agriculture Organization of the United Nations, the International Labour Organisation, the United Nations Educational, Scientific and Cultural Organization, the United Nations Industrial Development Organization and the Department of Technical Cooperation for Development of the United Nations Secretariat;

3. Invites agencies not part of the new regime to consider the possibility of participating in the new regime in the light of the experience gained;

4. Decides on an apportionment of funds to the various provisions of the successor arrangements, as shown in the table in annex I to the present decision;

5. Acknowledges that the apportionment of funds for technical support services at the programme and project levels, referred to in the present decision as TSS-1 and TSS-2 respectively, for the fifth programming cycle has been largely arbitrary and experimental, and considers that future total allocations should be related to the level of United Nations Development Programme programmable resources attributable to the sphere of competence of the agencies participating in the new regime;

6. Decides that for the purpose of determining allocations for technical support services for the sixth programming cycle, an external evaluation shall be carried out which will include an analysis of the need for and experience with TSS-1 and TSS-2 services, in the context of the review called for in paragraph 22 of decision 90/26;

7. Decides that the financial expenditure ceiling for the planning of the successor arrangements for the fifth programming cycle shall be 14 per cent of the programmable resources and also decides, as an exceptional measure, that unutilized resources from the support cost line relating to the fourth programming cycle, not exceeding $17 million, shall be carried forward and applied towards the costs of the successor arrangements for the fifth programming cycle;

8. Authorizes the establishment of TSS-1 and TSS-2 at levels specified in annex I of the present decision; and decides that the uses and management of these facilities shall be governed by the guidelines provided in annex IV, and that the guidelines shall be administered in a flexible and practical manner, bearing in mind the overall aims and objectives of the new arrangements;

9. Decides that in view of the innovative nature of the TSS-1 facility, the allocation for TSS-1 shall be examined in 1994 in the light of experience and in the context of the mid-term review of resources called for in paragraph 16 of decision 90/34;

10. Takes note of the intention of the Administrator to administer the resources of TSS-2 within the framework set out in annex IV of the present decision and, to the extent they are compatible with that framework, within the provisions of paragraph 34 of document DP/1991/25;

11. Authorizes a further provision of $20 million for the purpose of providing technical support for national execution, this amount to be managed in accordance with the guidelines established for TSS-2 and taking into account the importance of capacity-building for national execution in developing countries, a first tranche of $10 million from this amount to be made available when the total approved budgets for nationally executed projects in the sectors covered by the agencies participating in the new

regime reach $500 million and a second tranche of $10 million to be made available when $800 million is reached;

12. Decides that, in the event of any or all agencies currently using the old regime electing to participate in the new regime, any additional resources which may be needed for enhancement of TSS-1 and TSS-2 shall be derived from within the financial envelope established in line with paragraph 4 above, in particular by drawing on possible savings which may be realized in lines 3 and 5 of the table in annex I of the present decision as well as on savings from lines 1, 2 and 4, if necessary and appropriate, unless the Governing Council should decide to allocate additional resources in the future for this purpose;

13. Decides that projects approved prior to 31 December 1991 against fifth programming cycle resources shall be subject to the current regime and financed from resources maintained centrally by the Administrator, and approves the proposal of the Administrator to continue to apply the current regime beyond 31 December 1991 until such time as the project budget portfolio for 1992 and future years for the agencies participating in the new regime, taken together, reaches a target of $500 million or until 30 June 1992, whichever comes first, and until such time as that for the agencies not participating in the new regime (excluding the Office for Project Services, the World Bank Group and the regional banks), taken together, reaches a target of $180 million or until 1 January 1993, whichever comes first;

14. Decides, consequent to paragraph 13 of the present decision, that applicable support cost payments to agencies subject to the current regime (excluding the Office for Project Services and the World Bank Group) shall be made centrally by the United Nations Development Programme; thereafter, charges for these support costs shall be as follows:

(a) Ten per cent to the respective indicative planning figure sub-line;

(b) An additional 3 per cent and flexibility payments, if any, to be charged to an account to be managed centrally by the Administrator;

15. Affirms that the support cost rate applicable as described above shall not be subject to negotiations on a project-by-project basis, and accordingly authorizes the Administrator, upon approval of a project to be implemented by an agency subject to the 13 per cent support cost rate, to apply automatically the arrangements described in paragraph 14 of the present decision;

16. Confirms that in respect of the first $140 million of nationally implemented projects approved from fifth programming cycle resources, 10 per cent of the value of these projects shall be added to the relevant indicative planning figure sub-lines;

17. Decides to discuss further the issue of transitional arrangements at its thirty-ninth session (1992) based on the recommendations contained in document DP/1991/25;

18. Takes note of the recommendation of the consultant to establish eight clusters of services, listed in annex II, for payment of administrative

and operational services, and authorizes the Administrator, in consultation with the agencies concerned, to refine them further and to give further consideration to a possible reduction in the number of clusters prior to their final establishment by him and requests the Administrator to report thereon to the Governing Council at its thirty-ninth session (1992);

19. Approves the proposal to apply a common schedule of differential reimbursement rates for all agencies participating in the new regime;

20. Approves the methodology recommended for the conversion of actual cost rates to reimbursement rates for clusters of services with the intention that the compensation paid for administrative and operational services support to agencies participating in the new regime, taken together, should not, on the average, exceed 10 per cent of their project value, as specified in paragraph 15 of decision 90/26, and requests the Administrator to assess biennially the situation in relation to this provision and to report to the Governing Council on variances in excess of 1 per cent and to submit proposals to the Council on appropriate means of adjusting rates so as to realize the objectives set out above;

21. Takes note of the plans of the United Nations Development Programme and the agencies for carrying out during the third quarter of 1991 certain refinements to the data collected, and authorizes the Administrator, on the basis of the final data, to establish the schedule of the United Nations Development Programme reimbursement rates to become applicable as of 1 January 1992;

22. Requests the Administrator to keep under review the possibility of applying lump-sum payments for clusters of services rather than percentage rates, and requests the Administrator to report thereon to the Governing Council at its thirty-ninth session (1992);

23. Decides that the common schedule of reimbursement rates applicable to the agencies participating in the new regime shall apply as well to the United Nations Development Programme-financed projects implemented by the Office for Project Services from 1 January 1992 and that payments be drawn from the respective sub-lines for indicative planning figure-funded projects and from resources set aside for this purpose for Special Programme Resources-funded projects, as applicable;

24. Decides to consider at its thirty-ninth session (1992) the question of the method of charging support costs to United Nations Development Programme trust funds or other funds under the authority of the Administrator, and meanwhile agrees that, in the case of implementation arrangements other than those for the Office for Project Services, the present basis of compensation shall continue;

25. Decides in agreement with the World Bank Group to reduce the rate of support costs payable for projects financed from United Nations Development Programme core resources implemented by the Group from 11 per cent under the current arrangements to a 10 per cent flat rate from the respective sub-lines as of 1 January 1992;

26. Decides that the principles of and the arrangements for the new support costs regime for country projects shall also be applied to intercountry projects and Special Programme Resources-financed projects as outlined in paragraphs 59 and 60 of document DP/1991/25;

27. Approves support cost flexibility arrangements for eligible executing agencies retaining the current regime whose levels of annual delivery from United Nations Development Programme core resources do not exceed $24 million, according to the scale set out in annex III of the present decision;

28. Notes the distinction made in the schedule between marginal rates of reimbursement and effective rates of reimbursement, a marginal rate being the percentage reimbursement to be applied to amounts of delivery in excess of each threshold, and an effective rate being that which becomes applicable to reimbursement to the whole amount of delivery;

29. Reaffirms paragraph 3 of its decision 81/40 of 30 June 1981, in which the Governing Council decided that only autonomous organizations within the United Nations system should be eligible for support cost flexibility arrangements;

30. Takes note of the proposals of the Administrator contained in paragraphs 67 to 74 of document DP/1991/25 regarding currency fluctuations, and requests that possible new proposals contain the principle of symmetry in compensatory payments between the United Nations Development Programme and the agencies;

31. Requests the Administrator to report to the Governing Council at its thirty-ninth session (1992) on measures to ensure that execution and implementation arrangements are satisfactory under the support costs successor regime;

32. Requests the Administrator, in accordance with paragraph 23 of Governing Council decision 90/26, to present to the Council, at its thirty-ninth session (1992), following consultations with the agencies, proposals for the monitoring and evaluation of the new arrangements;

33. Decides to monitor closely the implementation of the new arrangements and to this end requests the Administrator, in consultation with the agencies, to prepare a progress report each year; the report should include information on the status of the financial provisions of the successor arrangements and an analysis of the impact, if any, of the new support costs arrangements on the sectoral distribution of projects, to be reviewed by the Governing Council;

34. Decides to hold the review called for in paragraph 22 of decision 90/26 at the forty-first session (1994) of the Governing Council.

Annex I

ALLOCATION OF RESOURCES FOR THE VARIOUS PROVISIONS OF THE SUCCESSOR ARRANGEMENTS TO AGENCY SUPPORT COSTS FOR THE FIFTH PROGRAMMING CYCLE

		Millions of dollars
Resources held centrally		
1.	Support costs for transitional projects	109
2.	Provision for nationally implemented projects approved in accordance with paragraph 16 of the present decision and SPR-financed nationally implemented projects	17 a/
3.	Payments for agencies subject to current regime from central resources	18
4.	Support costs for SPR-funded projects (excluding nationally implemented projects)	23
5.	Agency flexibility provisions	10
Technical support services		
6.	TSS-1	64
7.	TSS-2	60
8.	Technical support for national execution	20
AOS resources		
9.	Country and intercountry IPF sub-lines	323
	TOTAL	627*

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* Excludes line 2.

a/ To be financed from unutilized resources carried over from the support cost line of the fourth programming cycle and therefore not included in the total.

Annex II

RECOMMENDED LIST OF CLUSTERS OF SERVICES FOR PAYMENT FOR ADMINISTRATIVE AND OPERATIONAL SERVICES

Equipment procurement

Cluster 1: Local and field purchase orders

Cluster 2: Headquarters purchase orders without formal bids

Cluster 3: Headquarters purchase orders with formal bids

Subcontracting

Cluster 4: Subcontracting

Training

Cluster 5: Fellowships

Cluster 6: Other training services (in-service training, study tours, seminars)

Project personnel

Cluster 7: International consultants and experts

Cluster 8: National experts and other local personnel

Annex III

SCHEDULE FOR SUPPORT COST FLEXIBILITY ENTITLEMENTS

	Percentage rate of reimbursement	
Annual delivery (millions of dollars)	Marginal rate (percentage)	Effective rate (percentage)
0 - 8	22	22.00
8 - 9	19	21.67
9 - 10	16	21.10
10 - 11	14	20.45
11 - 12	13	19.83
12 - 13	12	19.23
13 - 14	11	18.57
14 - 15	10	18.00
15 - 16	9	17.44
16 - 17	8	16.88
17 - 18	7	16.33
18 - 19	6	15.79
19 - 20	5	15.25
20 - 21	4	14.71
21 - 22	3	14.18
22 - 23	2	13.65
23 - 24	1	13.13
≥ 24	0	13.00

Annex IV

ARRANGEMENTS FOR SUPPORT COST SERVICES

TSS-1

1. The establishment of TSS-1, mandated by decision 90/26, is intended to support the objectives of the successor arrangements elaborated in decision 90/26, paragraph 1 (a through g). This facility should contribute, *inter alia*, to achieving a sharper technical focus by agencies and to improving agency capacities for technical support to developing countries in the upstream stages of programme and project cycles, including the provision of sectoral policy advice to Governments and the formulation of subsectoral and cross sectoral strategies and programmes.

2. The technical services at the programme level, to be financed by TSS-1, should include those necessary for carrying out (a) significant sectoral and subsectoral studies at the country and intercountry level; (b) the formulation of sectoral programmes; (c) participation in national technical cooperation assessments and programmes, country programming and other technical cooperation assessment and formulation exercises; and (d) thematic evaluations. For these purposes, these services should be considered additional and complementary to other activities currently carried out under the regular programmes of participating agencies and other sources, including UNDP programme resources (see table 4 in document DP/1991/25).

3. Conversely, resources available from the regular budgets of the participating agencies and other sources for these purposes could be viewed as constituting matching funds to be provided to ensure the supplementary character of TSS-1 in the formulation of a joint programme of sectoral activities at the country level. TSS-1 should, therefore, be considered a catalyst for making more effective use, achieving a sharper country focus and providing leverage for other resources available for similar purposes within the United Nations system.

4. The process of needs identification and priority setting will begin in the field. The proposed activities potentially to be funded by TSS-1, reflecting government needs and priorities, will be submitted by the Resident Representative/Resident Coordinator to United Nations Development Programme (UNDP) headquarters. These activities will be elaborated after consultation with the representatives of United Nations organizations under the leadership of the Resident Coordinator. They will be accompanied by observations of the Resident Coordinator and representatives of the participating agencies and information on such other funding which is or may be available, as well as other activities undertaken within the United Nations system.

5. The activities to be covered should fall within the areas of competence of the agencies participating in the new regime.

6. The needs emanating from the field will be aggregated by the United Nations Development Programme. After consulting with the participating agencies, UNDP will propose activities to receive support from TSS-1, or from resources which may be available from sources mentioned in paragraph 2 of the

present annex. On this basis, a work programme for the activities to be covered by the resources mentioned will be elaborated jointly by UNDP and the participating agencies concerned. The work programme will be country specific but will also include intercountry activities, as applicable, and will cover a period of two years within a forward-looking, three-year plan.

7. It is envisaged that in the initial stages such a work programme may cover only part of the activities described in paragraph 2 of the present annex and that the successive plans will cover a wider range of these activities.

8. The selection of activities to be included in the work programme will be based on the priorities indicated by the recipient countries and will also take into account, *inter alia*, the following:

(a) The need to synchronize studies carried out by the participating agencies concerned at the country level so that more effective use can be made of them;

(b) The need to stagger and smooth out the timing of the studies so that the resulting workload can be accommodated by the participating agencies within their capacities;

(c) The priority of national capacity-building;

(d) Government commitment and willingness to participate in the activity;

(e) The possible usefulness of the studies outside the country;

(f) The need to achieve significant impact in such activities.

9. It is recognized that the process described above will result in a combined programme, drawn up collaboratively between UNDP and the agencies concerned, covering the resources of TSS-1 and those which may be available from the sources mentioned in paragraph 2 of the present annex. Within this programme, the Administrator will have the authority for the appraisal and selection of activities to be financed by TSS-1 and will be accountable to the Governing Council for them. In doing so, he will be guided by the criteria specified in paragraph 8 of the present annex.

10. The process described above will be respected by all parties. While a measure of flexibility in the implementation of the plan should be provided for, the initiation of studies and/or activities of the sort covered by TSS-1 work plans should be avoided outside this framework.

11. The resources of TSS-1 will be managed centrally by UNDP.

12. Since the utilization of TSS-1 resources will be based on country-level needs, there will be no pre-allocation of resources by sector or agency. It is intended, however, that a measure of equity between countries should exist over the five-year period of a programming cycle; it need not exist for two-year work programmes.

13. For the initial two-year period 1992-1993, a work programme would be submitted to the Governing Council at its thirty-ninth session (1992). Activities under this programme could, however, begin in 1992 before its consideration by the Governing Council. The work programme would identify the studies to be carried out by country and agency as well as by sector and programme, as applicable. Thereafter, the work programme would be submitted to the Council every two years, beginning in 1993.

TSS-2

14. The resources of TSS-2 would be potentially available for financing agency technical services at all stages of the UNDP project cycle and for all such projects in the sectors of competence of the relevant agencies.

15. The purpose of TSS-2 is to increase and enhance the quality of projects and to assist the Administrator in discharging his accountability effectively. All country and intercountry projects may therefore require these services.

16. TSS-2 services may be required irrespective of the arrangements for the delivery of administrative and operational support services.

17. It is recognized that project formulation and design services have in the past been financed primarily through programme resources, including the indicative planning figure (IPF) (through the preparatory assistance modality), Special Programme Resources (SPR) (through the Project Development Facility) and agency sources (see table 5 of document DP/1991/25). This practice, to the extent necessary and taking into account resources available under TSS-2, may continue in the future. The Project Development Facility is expected to be available to the agencies concerned.

18. Technical support during implementation is the principal target of TSS-2 resources. It is recognized that such support can be divided into two categories:

(a) Services which can be foreseen to be required, before the approval of a project and for which, therefore, the provision of resources can be planned for;

(b) Unforeseen requirements arising from the need to take corrective action during the course of implementation.

19. The level and extent of TSS-2 services should be determined in accordance with relevant procedures and by the needs of individual projects, taking into account such factors as the technical complexity of a project and the availability of technical support for the project in the country. There should thus be no automatic entitlements in the use of these services; it is understood, however, that agency technical services of monitoring and evaluation would normally apply to large-scale projects and projects of special complexity. It is also intended that the distribution of these resources by countries will be roughly in line with IPFs, after making due provision for unforeseen requirements mentioned in paragraph 18 (b) of the present annex. TSS-2 resources will not be apportioned by agency or sector.

20. TSS-2 is a facility entrusted to the Administrator. The determination of the need and extent of services required will be made by the Administrator in close consultation with the Government and agency concerned.

21. The Administrator shall be accountable to the Governing Council for the effective use of the TSS-2 facility. He shall provide periodic reports to the Governing Council on the use of these funds, including information on its utilization by country and agency.

39th meeting
25 June 1991

91/33. Support cost review: financial provisions

The Governing Council

Takes note of the report of the Administrator on agency support costs (DP/1991/7), in particular paragraphs 28 and 29 thereof, dealing with financial provisions for the United Nations Development Programme in connection with the support cost review, and authorizes the Administrator to charge up to $420,000 to the support cost line of the fourth programming cycle for the purposes specified in the report.

39th meeting
25 June 1991

91/34. Sectoral support

The Governing Council,

Recalling its decision 90/24 of 23 June 1990,

1. Takes note of the report of the Administrator on the review of the sectoral support programme (DP/1991/27);

2. Decides that $3.8 million per annum of sectoral support funds should be allocated to the United Nations Industrial Development Organization Country Directors' programme and $2.2 million per annum for the smaller technical agencies;

3. Invites the Industrial Development Board to address the question of the financing of the United Nations Industrial Development Organization Country Directors' programme in the light of the successor arrangements to support costs;

4. Further decides that the sectoral support programme will be reviewed as part of the evaluation of the new support cost arrangements and consultations with the smaller technical agencies in 1993;

5. Authorizes the Administrator to add the International Civil Aviation Organization to the list of smaller technical agencies participating in the sectoral support programme, which would now be constituted as follows: International Maritime Organization, International Trade Centre, International Telecommunication Union, International Civil Aviation Organization, United Nations Conference on Trade and Development, Universal Postal Union, World Intellectual Property Organization, World Meteorological Organization, World Tourism Organization, International Atomic Energy Agency, United Nations Centre for Human Settlements and United Nations Centre on Transnational Corporations.

39th meeting
25 June 1991

91/35. United Nations Population Fund

A

The Governing Council,

Recalling General Assembly resolution 3019 (XXVII) of 18 December 1972 and Economic and Social Council resolution 1763 (LIV) of 18 May 1973, reaffirmed by the Economic and Social Council in resolution 1986/7 of 21 May 1986, and taking into account the views expressed by delegations at the thirty-eighth session (1991) of the Governing Council during consideration of matters concerning the United Nations Population Fund,

Also recalling General Assembly resolution 45/216 of 21 December 1990 on population and development,

Emphasizing the sovereignty of nations in the formulation, adoption and implementation of their population policies, consistent with basic human rights and with the responsibilities of individuals, couples and families,

1. Takes note of the report of the Executive Director on the activities of the Fund in 1990 (DP/1991/28, parts I, II and III), including the special section on the implementation of modified criteria in designating priority countries;

2. Encourages all countries to initiate, increase or resume, as appropriate, contributions in 1991 and future years and to make their payments as early as possible in the year for which the pledge is made;

3. Notes with satisfaction the report on the implementation of the strategy for United Nations Population Fund assistance to sub-Saharan Africa (DP/1991/33), encourages the Fund to continue to direct its assistance to the priority areas of the strategy, namely, (a) intensifying public information, education and communication programmes to encourage attitudinal change; (b) encouraging the integration of population into development planning and the formulation and implementation of population policies; (c) supporting birth-spacing/family planning information and service programmes; and (d) contributing to the improvement of the status of women, as well as to institutional strengthening; and requests the Executive Director to report to the Governing Council at its fortieth session (1993) on the continued implementation of the strategy, including proposals on ways and means of addressing the constraints noted in the report;

4. Also notes with satisfaction the status report on the implementation strategy to strengthen the capacity of the Fund to deal with issues concerning women, population and development (DP/1991/32); welcomes the increasing proportion of women on the staff of the United Nations Population Fund; approves the extension of the strategy for another four years (1991-1994), addressing in particular the priority areas outlined in the concluding section of the report, namely, (a) design of comprehensive training programmes; (b) development of a comprehensive reporting mechanism; (c) improvement of the technical dimension of assistance to women, population and development programming; and (d) strengthening of links with local non-governmental organizations; encourages the Fund to implement policy guidelines on the

promotion of women in all population activities it assists; and requests the Executive Director to report to the Governing Council at its fortieth session (1993) on the status of the implementation of the strategy;

5. Takes note of the report of the Executive Director on contraceptive requirements and demand for contraceptive commodities in developing countries in the 1990s (DP/1991/34), and recognizes the importance of the cost-effective and adequate supply and distribution of contraceptives to developing countries;

6. Requests the United Nations Population Fund, in cooperation with interested parties, to develop and refine, at the request of the countries concerned, country-specific estimates for contraceptive needs that would take into account condom requirements for the prevention of human immune deficiency virus infection (HIV)/acquired immune deficiency syndrome (AIDS) and would include estimates for the cost of logistical requirements and for the improvement of the transport, storage, distribution and management of contraceptives;

7. Notes the existing contraceptive procurement facilities within the United Nations Population Fund and the opportunity for developing countries to avail themselves of its services, if they so wish;

8. Requests the United Nations Population Fund to assist the development of local production facilities, where feasible, with due attention to international quality standards; and encourages the United Nations Population Fund to help developing countries improve the quality of locally produced contraceptives;

9. Further requests the United Nations Population Fund to assist developing countries to build up national capacity, with a view to achieving self-reliance in the area of contraceptive supply and management;

10. Authorizes the Executive Director of the United Nations Population Fund to continue working with a consultative group of interested parties in order to exchange and update information and to seek to increase resources for the provision of contraceptives;

11. Requests the Executive Director to submit as part of the annual report a progress report on the implementation of paragraphs 5 through 10;

12. Notes the efforts of the United Nations Population Fund to integrate HIV/AIDS prevention activities in maternal and child health and family planning programmes and encourages the Fund to continue to work in close cooperation with the World Health Organization and other relevant agencies in this work;

13. Further notes the preparatory process for the International Conference on Population and Development in 1994, which includes, inter alia, regional meetings and conferences, to be convened by the respective United Nations regional commissions, and six expert group meetings corresponding to the six main issues requiring special attention; encourages countries that are able to do so to make voluntary contributions towards the costs of the Conference and its preparatory process; and requests the Executive Director to inform the Council at its regular sessions on the preparations for the Conference, including the status of financial arrangements;

14. Notes with satisfaction the Fund's 1991 State of World Population report entitled "Choice or Chance?"; reaffirms that free choice in the matter of family size is a fundamental human right for both women and men; endorses the view that family planning contributes to the health and security of women, children, the family, the community and the nation; recognizes that voluntary use of family planning methods contributes to integrating population activities in the efforts to achieve sustained development world wide; calls upon the Fund to increase its efforts both to deliver family planning services to all who need them and to reinforce information and education programmes in support of family planning; and further calls upon the Fund to continue to increase awareness through its public information activities in both developed and developing countries on issues relating to population and development;

15. Takes note with appreciation of the activities undertaken by the United Nations Population Fund to promote awareness of the linkages among population, the environment and development and encourages the Executive Director to work in close cooperation with the secretariat of the United Nations Conference on Environment and Development in 1992 and other concerned bodies to ensure that population is given an appropriate place in the substantive agenda of the Conference in accordance with the relevant resolutions of the General Assembly;

16. Requests the Executive Director, in view of the emphasis in General Assembly resolution 44/211 of 22 December 1989, on, inter alia, the need to ensure maximum utilization of national execution of projects, to submit for the consideration and approval of the Governing Council at its thirty-ninth session (1992) draft guidelines on national execution, taking into account the previous experience of the United Nations Population Fund in this area;

17. Stresses the importance of enhancing coordination of population activities at the national level, under the overall guidance of national authorities, as well as the efforts of the United Nations Population Fund to strengthen national capacity and utilization of local and regional expertise and competence in this regard; also stresses the need for continued strong support by the United Nations Population Fund to the regional commissions in their efforts to promote population activities at the regional and national levels, provided it is requested by the developing countries; welcomes the concrete progress that has been made in collaborative efforts of the United Nations Children's Fund and the United Nations Population Fund and requests the Executive Director of the United Nations Population Fund to enhance further such efforts; looks forward to the joint report on collaborative programme activities of the United Nations Children's Fund and the United Nations Population Fund, which is to be submitted to the Governing Council at its thirty-ninth session (1992); and requests the Executive Director to submit to the Council at its fortieth session (1993) a similar report on collaborative programme activities with the World Bank and regional development banks, covering, inter alia, United Nations Population Fund activities in the social dimensions of structural adjustment programmes;

18. Further requests the Executive Director to submit to the Governing Council at its thirty-ninth session (1992) a proposal for a medium-term operational strategy, presenting the United Nations Population Fund's evolving role and functions in the coming years and their implications in terms of organizational adaptations and quantitative and qualitative staffing

requirements at headquarters and in the field, considering the evolution of needs and means in the field of population and the necessity to promote an optimal division of labour and sharing of responsibilities among the different partners;

19. Expresses concern over the relatively modest increase in voluntary contributions to the United Nations Population Fund in 1991, especially in view of projected annual resource increments needed to reach the target of allocations to population activities from all sources of $9 billion per year by the year 2000, endorsed by the Governing Council in its decision 90/35 of 20 June 1990 and by the General Assembly in its resolution 45/216 of 21 December 1990, and requests the Executive Director to take into account the possibility of the continuation of such contribution patterns in future budgeting and programming and to seek every means possible to increase the effectiveness and impact of existing resources.

39th meeting
25 June 1991

B

The Governing Council,

Having considered the work plan for 1992-1995 and request for approval authority (DP/1991/30) and the report on the status of financial implementation of Governing Council-approved United Nations Population Fund programmes and projects (DP/1991/31),

1. Endorses the programme resource planning proposals of the Executive Director set out in paragraphs 12 to 34 of document DP/1991/30 with the proviso that the level of the operational reserve shall be modified (from 25 per cent of expected voluntary contributions to 20 per cent) as noted in paragraph 19 of decision 91/36;

2. Reiterates the need, as emphasized in Governing Council decision 90/35 B of 20 June 1990, for future allocations of resources to meet the target of an 80 per cent allocation of country programme resources to priority countries by 1994 and, taking into account the specific needs and priorities of individual countries, to reflect sufficiently the priority given to the substantive area of family planning, as set out in Governing Council decision 81/7 of 23 June 1981;

3. Approves the request for the new programme expenditure level in the amount of $201.3 million for 1992;

4. Endorses the use of the following estimates for new programmable resources for the period 1993-1995, which will have to be adjusted according to actual contributions: $225.7 million for 1993, $255.6 million for 1994 and $281.9 million for 1995.

39th meeting
25 June 1991

C

The Governing Council

1. *Approves* the United Nations Population Fund intercountry programme for 1992-1995, as contained in document DP/1991/29 and Add.1;

2. *Approves* the following country programmes:

Africa

Burkina Faso	DP/FPA/CP/79
Cape Verde	DP/FPA/CP/81
Congo	DP/FPA/CP/85
Mauritania	DP/FPA/CP/80
Niger	DP/FPA/CP/75

Arab States and Europe

Albania	DP/FPA/CP/74
Morocco	DP/FPA/CP/87
Tunisia	DP/FPA/CP/76 and Corr.1

Asia and the Pacific

Bangladesh	DP/FPA/CP/82
India	DP/FPA/CP/86
Malaysia	DP/FPA/CP/88

Latin America and the Caribbean

Bolivia	DP/FPA/CP/84
Dominican Republic	DP/FPA/CP/77
English-speaking Caribbean subregion	DP/FPA/CP/78
Honduras	DP/FPA/CP/83

39th meeting
25 June 1991

91/36. United Nations Population Fund: budgetary and financial matters

The Governing Council,

Having considered the biennial budget estimates for the administrative and programme support services for the biennium 1990-1991 and budget estimates for the biennium 1992-1993 (DP/1991/36 and Corr.1-4), the note by the Executive Director on the United Nations Population Fund Reserve for Field Accommodation (RFA) (DP/1991/36/Add.1), the report of the Executive Director on Fund publications (DP/1991/37), the annual financial review, 1990 (DP/1991/38), the audit reports (DP/1991/39) and the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1991/40), *Having taken into account* the views and comments of members of the Governing Council on the documentation before it,

Recalling its decisions 89/49 of 30 June 1989 and 90/36 of 22 June 1990,

1. *Notes* the steps which the Executive Director has taken, or is taking, within her competence to implement previous recommendations of the Board of External Auditors in response to paragraph 13 (a) of General Assembly resolution 45/235 of 21 December 1990;

2. *Takes note* of the audit reports (DP/1991/39) and the comments made thereon by delegations;

3. *Also takes note* of the annual review of the financial situation, 1990 (DP/1991/38) and the comments made thereon by delegations, in particular with reference to the need to strengthen further the financial management of the United Nations Population Fund;

4. *Further takes note* of the recommendations of the Advisory Committee on Administrative and Budgetary Questions on the 1990-1991 revised budget estimate proposals and in particular its comment that supplementary appropriations should not be requested in the middle of a biennium to expand existing activities;

5. *Decides* that requests for revised budget estimates should be limited to mandatory increases, defined as those aspects which are beyond management control, i.e., exchange rate fluctuations, statutory salary increases, and, in exceptional cases, unanticipated rent increases, additional staff entitlements approved for the common system and other unforeseen cost increases for existing United Nations Population Fund offices;

6. *Approves*, on an exceptional basis, the request of the Executive Director for $1.3 million for the rental and renovation of premises in the revised 1990-1991 budget estimates;

7. *Also approves* appropriations in the amount of $89,457,200 gross to be allocated from resources indicated below to finance the revised 1990-1991 biennial budget for administrative and programme support services, and agrees that the overhead credits available to the United Nations Population Fund in the estimated amount of $4 million and the miscellaneous income from trust funds for support services in the amount of $500,000 shall be used to offset the gross appropriations, resulting in net appropriations of $84,957,200 as indicated below:

1990-1991 revised biennial budget

(Thousands of United States dollars)

Programme	Appropriations
Executive direction and management	4 797.1
Administration and information and external relations services	25 737.5
Programme planning, appraisal and monitoring	22 640.5
Field programme support	36 282.1
Total gross appropriations	89 457.2
Less: Estimated credits and income	(4 500.0)
Total net appropriations	84 957.2

8. Takes note with concern that the share of United Nations Population Fund resources to be allocated to the budget for administrative and programme support services continues to increase for the biennium 1992-1993 also and requests the Executive Director to give full consideration to this matter in formulating future budgets and, in particular, the 6 per cent rate of growth noted in the work plan;

9. Approves the establishment, in the budget for administrative and programme support services for the biennium 1992-1993, of seven new regular international professional field posts, comprising six new Country Director posts at the P-5 level (the posts for the Democratic People's Republic of Korea, Ecuador, Honduras, Mauritania, Myanmar, the Syrian Arab Republic) and one new International Officer post at the P-3 level (for Fiji), as well as 90 new regular local posts comprising 19 National Programme Officers and 71 other local General Service posts;

10. Also approves the establishment at headquarters in the budget for administrative and programme support services for the 1992-1993 biennium of five Professional posts and five General Service posts as follows: (a) one General Service post at the G-4 level for the Resource Development Unit; (b) one Professional post at the P-3 level for the Information and External Relations Division; (c) one Professional post at the P-3 level and one General Service post at the G-4 level for the Personnel Branch; (d) two General Service posts at the G-6 level for the Finance Branch; (e) one Professional post at the P-4 level for the Management Information Systems Unit; (f) one Professional post at the P-3 level for the Training and Coordination Unit; (g) one General Service post at the G-4 level for the Planning and Statistics

Unit; and (h) one Professional post at the P-4 level for the Maternal and Child Health Branch;

11. Requests that the United Nations Population Fund report to the Governing Council at its fortieth session (1993) on administrative cost savings resulting from the development of management information systems, especially with regard to reductions in General Service staff levels;

12. Agrees with the rationale set forth by the Executive Director in document DP/1991/37 for determining whether a particular publication of the United Nations Population Fund should be funded under the budget for administrative and programme support services or under programme resources, and as recommended by the Advisory Committee on Administrative and Budgetary Questions, approves its inclusion in the 1992-1993 appropriation, as requested;

13. Recognizes in principle the need to establish an internal audit unit within the United Nations Population Fund and accordingly decides, as a first step, to strengthen the capacity of the United Nations Development Programme Division for Audit and Management Review by providing a dedicated section to support the internal audit functions of the United Nations Population Fund by adding two Professional posts at the P-5 and P-4 level and one General Service post at the G-4 level for the biennium 1992-1993; and decides also that specific proposals for the transfer of the function to the United Nations Population Fund be developed in close consultation with the Board of External Auditors and the Advisory Committee on Administrative and Budgetary Questions and be submitted to the Governing Council in due course, this arrangement being subject to normal cost reimbursement arrangements with the United Nations Development Programme;

14. Approves appropriations in the amount of $110,610.8 gross to be allocated from resources indicated below to finance the 1992-1993 biennial budget for administrative and programme support services, and agrees that the overhead credits available to the United Nations Population Fund in the estimated amount of $6 million and the miscellaneous income from trust funds for support services in the amount of $500,000 shall be used to offset the gross appropriations, resulting in net appropriations of $104,110.8 as indicated below:

1992-1993 biennial budget

(Thousands of United States dollars)

Programme	Appropriations
Executive direction and management	5 426.3
Administration and information and external relations services	30 781.0
Programme planning, appraisal and monitoring	26 178.5
Field programme support	48 225.0
Total gross appropriations	110 610.8
Less: Estimated credits and income	(6 500.0)
Total net appropriations	104 110.8

15. Decides to convert two temporary Professional posts at the P-5 and P-3 levels to established posts of the budget for administrative and programme support services for 1992-1993 for the Management Information Systems Unit;

16. Authorizes the Executive Director to transfer credits between programmes within reasonable limits, with the concurrence of the Advisory Committee on Administrative and Budgetary Questions, for the bienniums 1990-1991 and 1992-1993 and requests her to report thereon to the Governing Council;

17. Approves the establishment of a Reserve for Field Accommodation at the level of $5 million for the biennium 1992-1993 and authorizes the Executive Director to make drawdowns from it for the purpose of financing the United Nations Population Fund share of construction costs of common premises under the auspices of the Joint Consultative Group on Policy;

18. Recommends to the General Assembly, through the Economic and Social Council, that, as proposed in annex 2 of document DP/1991/36, and as agreed to by the Advisory Committee on Administrative and Budgetary Questions, formal authority in matters of United Nations Population Fund personnel be delegated to the Executive Director by the Secretary-General;

19. Decides that the level of the operational reserve should be set at 20 per cent of general resources income for each year of the United Nations Population Fund work plan and decides to review the level of the operational reserve every other year.

38th meeting
21 June 1991

91/37. United Nations Population Fund: successor support cost arrangements

The Governing Council,

Recalling its decision 90/26 of 22 June 1990,

Taking note of the report of the Executive Director on proposed United Nations Population Fund successor arrangements for agency support costs (DP/1991/35 and Corr.1),

Considering the continuing consultations between the United Nations Population Fund and the United Nations, including the regional commissions, on operationalizing the successor support cost arrangements, including institutional and implementation aspects as well as the question of the location of the teams,

1. *Decides* that the successor arrangements for the United Nations Population Fund should:

(a) Provide coordinated, effective and timely support for population programmes and policies in developing countries;

(b) Utilize and maximize, to the extent possible, national and regional capacities in the area of population activities;

(c) Utilize the most appropriate and competitive sources of technical assistance, taking into account fully the relevant capacities of the United Nations agencies and non-governmental organizations to provide required technical advisory functions in support of country programmes and projects funded by the United Nations Population Fund;

(d) Bring technical services and advice much closer to field-level activities in developing countries as part of the process of appropriate decentralization of the programmes of the United Nations Population Fund;

(e) Facilitate the further assumption by Governments of the management of programmes and projects financed by the United Nations Population Fund, consistent with greater national execution of such programmes;

(f) Continue the practice of cost-sharing between the United Nations Population Fund and agencies of the United Nations system participating in the new successor arrangements;

2. *Confirms* the clear and full accountability of the Executive Director of the United Nations Population Fund to the Governing Council for the United Nations Population Fund successor support cost arrangements;

3. *Endorses* the principle of the team approach, as set out in document DP/1991/35, in assisting the representatives/country directors of the United Nations Population Fund in the provision, coordination and management of technical advisory services and backstopping, and acknowledges the necessity of making the appropriate adjustments in operationalizing the team approach in light of consultations referred to in the third preambular paragraph of the present decision;

4. Stresses the desirability of the teams' cooperating with existing regional mechanisms in a manner conducive to the attainment of the objectives set out for the United Nations Population Fund by the Governing Council, the Economic and Social Council and the General Assembly;

5. Takes note of the United Nations decision to participate fully in the United Nations Population Fund successor support cost arrangements, effective 1 January 1993, as set forth herein; and takes note that the arrangement will continue during 1992 on the same basis as currently (13 per cent reimbursement for execution services and the financing of advisory posts previously financed under the intercountry programme);

6. Requests the Executive Director to reflect in her decisions on the number, fields of technical competence and geographical deployment of the team members, the priorities given the United Nations Population Fund by the Governing Council, also taking due account both of the need to provide expertise on sociocultural factors as well as of the outcome of the consultations referred to in the third preambular paragraph of the present decision, and to submit a progress report to the Governing Council at its thirty-ninth session (1992);

7. Requests the Executive Director, taking account of the outcome of the consultations referred to in the third preambular paragraph of the present decision, to locate the country programme technical support teams, as far as possible, contiguous with the country offices of the United Nations Population Fund or other existing facilities of the United Nations system in order to ensure optimal complementarity and to minimize administrative costs, and to report to the Governing Council at its thirty-ninth session (1992) on the actual and envisaged location of the teams;

8. Requests the Executive Director to submit to the Governing Council at its thirty-ninth session (1992) more information on the terms of reference of and the reporting and working relationships between the country programme technical support teams, specialists and coordinators at agency headquarters and regional offices, and representatives/country directors of the United Nations Population Fund, including proposals on the determinations of one ultimate decision maker, in order to ensure optimal complementarity between them, to avoid any duplication of work and to ensure clear lines of responsibility;

9. Agrees with the use of an inter-agency task force on the United Nations Population Fund successor support cost arrangements as an advisory body, assisting the Executive Director in, *inter alia*:

(a) Making preparatory arrangements for the implementation of the new scheme;

(b) Reviewing job descriptions for the technical support services posts and consulting on suitable candidates for these posts;

(c) Monitoring the performance of the new technical support services arrangement including, *inter alia*, reviewing the work of the teams and of headquarters specialists and coordinators, as well as the interaction among the various parties involved and assessing the contribution of the teams to programmes and projects financed by the United Nations Population Fund;

(d) Improving the quality and effectiveness of technical support to country programmes and ensuring harmonization and complementarity of the tasks performed by various technical support services personnel;

10. Authorizes the Executive Director of the United Nations Population Fund to commit an amount of $130.3 million over the four-year period 1992-1995, not exceeding 13.8 per cent of programmable resources, and to allocate these funds for technical support services and for administrative and operational services, based on a compensation arrangement with executing agencies of 7.5 per cent of project expenditures incurred for the implementation of country projects, with the exception of the United Nations in 1992, for which the current level of 13 per cent applies, as noted in paragraph 5;

11. Decides that the use of funds released by a reduction of the costs of administrative and operational services must be approved by the Governing Council;

12. Takes note of the envisaged establishment of 120 country programme technical support team posts as well as 44 specialist and coordinator posts at United Nations agency headquarters, regional offices and regional commissions;

13. Notes that additional funds for mobilizing technical support services and the costs of administrative and operational services for the intercountry programme will be included in respective country (for technical support services), regional and interregional (for administrative and operational services) project budgets, and requests the Executive Director to report to the Governing Council on a biennial basis, starting in 1993, on the amounts of these funds included in the project budgets;

14. Requests the Executive Director of the United Nations Population Fund to arrange for an independent evaluation of the successor support cost arrangements, provide the results of the evaluation and report on the effectiveness of the new arrangements to the Governing Council at its forty-second session (1995), in close collaboration with the concerned agencies.

39th meeting
25 June 1991

91/38 United Nations technical cooperation activities

A

The Governing Council,

Recalling its decision 90/37 of 20 June 1990, in which, *inter alia*, it requested the Administrator to report on the results of the efforts of the United Nations Development Programme and the Department of Technical Cooperation for Development to establish a more effective division of labour and a more complementary relationship, and to devise ways and means of eliminating duplicative administrative support activities and strengthening technical support activities, *Also recalling* General Assembly resolution 45/264 of 13 May 1991 on the restructuring and revitalization of the United Nations in the economic, social and related fields,

Having considered the report of the Secretary-General on United Nations technical cooperation activities (DP/1991/41 and Add.1-3) and the report of the Administrator on cooperation between the United Nations Development Programme and the Department of Technical Cooperation for Development (DP/1991/42) and the views expressed during the debate thereon,

Reiterating the importance of closer collaboration between the Department of Technical Cooperation for Development and the United Nations Development Programme in the provision of technical and management services as well as non-project types of activities in sectoral areas where the Department has already developed the necessary technical expertise, capacity and experience,

Emphasizing that intensified cooperation should take account of the comparative advantages of the Department of Technical Cooperation for Development and the United Nations Development Programme to maintain their ability to respond effectively to the needs of developing countries,

1. *Notes* that the efforts to intensify the cooperation between the Department of Technical Cooperation for Development and the United Nations Development Programme have been limited;

2. *Requests* the Administrator, in close association with the Secretary-General, to initiate a detailed study, which may include inputs by an external consultant, on all options of closer cooperation between the Department of Technical Cooperation for Development and the United Nations Development Programme, and to report to the Governing Council at its thirty-ninth session (1992) on the results thereof;

3. *Decides* to forward its views on the report of the Administrator to the General Assembly in time to contribute to the Assembly's further review of the restructuring and revitalization of the United Nations in the economic, social and related fields at its forty-sixth session, in accordance with Assembly resolution 45/264;

B

Taking note of the report of the Secretary-General on United Nations technical cooperation activities (DP/1991/41 and Add.1-3) and of the views expressed during the debate thereon,

Recalling its decision 91/3 of 22 February 1991 on Special Programme Resources and the conclusions and recommendations of the evaluations of the Social Dimensions of Adjustment project and national technical cooperation assessments and programmes contained in document DP/1991/17,

1. *Urges* the United Nations Development Programme and the United Nations Population Fund to use to full advantage the technical competence and services available as appropriate from the Department of Technical Cooperation for Development;

2. *Welcomes* the efforts of the Department of Technical Cooperation for Development to help increase national capacities for project execution and implementation and encourages it to continue such work, including training in the process aspects of technical cooperation and for strengthening of central management and implementation units within government offices, upon request;

3. *Requests* the Department of Technical Cooperation for Development to continue to give attention to the provision of information on its capabilities and services so that the nature and availability of these will become more widely known and understood.

39th meeting
25 June 1991

91/39. United Nations Capital Development Fund

The Governing Council,

Noting that the call by the Second United Nations Conference on the Least Developed Countries encouraged a 20 per cent increase per annum in the overall funding of the United Nations Capital Development Fund during the 1990s and bearing in mind Governing Council decision 90/34 of 23 June 1990 in which the Council identified, *inter alia*, poverty eradication and grass-roots participation in development as a priority area for the United Nations Development Programme during the fifth programming cycle,

1. *Takes note* of the Administrator's biennial report on the United Nations Capital Development Fund (DP/1991/43);

2. *Invites* the United Nations Capital Development Fund to maintain its present country coverage benefiting first and foremost the least developed countries;

3. *Notes* that implementation of the present partial funding formula has allowed for higher levels of programming and approves the continued implementation of the formula;

4. *Notes* the use of the United Nations Capital Development Fund loan facility and urges the Administrator to continue to use it selectively, according to the specific circumstances of the individual country or project concerned;

5. *Requests* the Administrator to make a progress report and outline his plans for the future of the facility for presentation to the Governing Council at its fortieth session (1993);

6. *Encourages* the United Nations Capital Development Fund to continue to foster creativity with a view to enhancing the impact of its activities on the beneficiary countries;

7. *Also invites* the Administrator in his next report to the Governing Council to address the United Nations Capital Development Fund experiences with revolving funds and the findings of the study undertaken by the United Nations Capital Development Fund on participatory activities;

8. *Urges* the Administrator to follow up on the findings of evaluations mentioned in document DP/1991/43 and take all necessary steps to strengthen the capacity of the United Nations Capital Development Fund to deliver the desired level and quality of assistance to lower income groups in recipient countries, including assuring that its project design, review and approval processes are consistent with and appropriate to the Fund's character as a grant capital assistance investment fund;

9. *Expresses its appreciation*, in the twenty-fifth anniversary year of the United Nations Capital Development Fund, to Governments for the contributions made to the Fund to date and renews its appeal for continued growth in resources.

39th meeting
25 June 1991

91/40. United Nations Fund for Science and Technology for Development and United Nations Revolving Fund for Natural Resources Exploration

A

The Governing Council,

Having considered the report of the Administrator (DP/1991/44),

1. *Notes* the reduced administrative costs and important savings achieved through the administrative integration of the United Nations Fund for Science and Technology for Development and the United Nations Revolving Fund for Natural Resources Exploration under a single management;

2. *Welcomes* the first replenishment payment to the United Nations Revolving Fund for Natural Resources Exploration from the Government of the Philippines for the exploitation of the Fund's discovery of a chromite deposit;

3. *Appreciates* the consolidation of United Nations Fund for Science and Technology for Development activities through concentration on a limited number of priority areas in consonance with the goals and objectives of the Vienna Programme of Action on Science and Technology for Development, endorsed by the General Assembly in its resolution 34/218 of 19 December 1979;

4. *Recognizes* the efforts made to sustain the activities of both Funds despite limited financial resources while acknowledging the specific roles of both funds in the development context;

5. *Renews* its appeal to Member States to contribute to the financial resources of the Funds in order for them to fulfil their respective mandates.

39th meeting
25 June 1991

B

The Governing Council

1. *Takes note* of the approval by the Administrator of the minimum work for the project entitled Offshore Exploration for Heavy Minerals in the Beruwala and Devinuwara Areas in Sri Lanka (SRL/88/NO1), as contained in document DP/NRE/PROJECTS/REC/13, at a cost of $360,000 as an obligation of the United Nations Revolving Fund for Natural Resources Exploration, and approves possible additional expenditure estimated at $1,200,000 for further activities following the minimum work;

2. *Also takes note* of the approval by the Administrator of the minimum work for the project in the United Republic of Tanzania entitled Exploration for Gold in the Canuck and Geita areas, South of Lake Victoria (URT/88/NO1), as contained in document DP/NRE/PROJECTS/REC/14, at a cost of $1,670,000 as an obligation of the United Nations Revolving Fund for Natural Resources Exploration;

3. *Approves* possible additional expenditure estimated at $1,500,000 for further activities following the minimum work for project URT/88/NO1.

39th meeting
25 June 1991

91/41. *United Nations Sudano-Sahelian Office*

The Governing Council,

Taking note of the report of the Administrator on the activities of the United Nations Sudano-Sahelian Office (DP/1991/45) and of the views expressed during the debate in the Governing Council,

Recalling that the General Assembly, in its resolution 44/228 of 22 December 1989, included the protection and management of land resources by, *inter alia*, combating deforestation, desertification and drought among the issues of major concern and accorded greater attention to drought and desertification in the goals and objectives of the United Nations Conference on Environment and Development,

1. *Notes* the progress achieved by the United Nations Sudano-Sahelian Office in fulfilling its mandate;

Encourages the United Nations Sudano-Sahelian Office to continue, in coordination with the country programming process and in line with General Assembly resolution 44/211, to assist the efforts of Governments in the establishment of sectoral strategies for the protection, rehabilitation and management of natural productive resources;

3. *Takes note* of the important contribution of the United Nations Sudano-Sahelian Office in assisting the countries of the Sudano-Sahelian region in their preparations for the United Nations Conference on Environment and Development and encourages the Office to continue and intensify its efforts in this area;

4. Encourages the Administrator, in close cooperation with the United Nations Sudano-Sahelian Office, to facilitate the exchange of information on experience gained from the activities of the Office in the Sudano-Sahelian region in order to assist countries of other regions of Africa which are subject to drought and desertification;

5. Renews its appeal to Governments and organizations to initiate, continue or increase contributions to the general resources of the United Nations Sudano-Sahelian Office, as well as to earmarked project activities and to make use of its services;

6. Requests the Administrator to report biennially to the Governing Council on the activities of the United Nations Sudano-Sahelian Office.

39th meeting
25 June 1991

91/42. United Nations Development Fund for Women

The Governing Council,

Recalling the mandate of the United Nations Development Fund for Women as set out in the annex to General Assembly resolution 39/125 of 14 December 1984,

Recognizing the contributions made by the United Nations Development Fund for Women to placing women on mainstream development agenda and to fostering innovative and catalytic activities directly benefiting women in their economic role,

1. Takes note of the report of the Administrator on the United Nations Development Fund for Women (DP/1991/46) and in particular the presentation of the long- and short-term priorities of the Fund;

2. Also takes note of the continuing policy advice given to the Administrator by the Consultative Committee on the United Nations Development Fund for Women;

3. Encourages the United Nations Development Fund for Women to strengthen its broad range of linkages with the development agencies of the United Nations system, national governments, financial institutions, women's groups, non-governmental organizations and women in academia, business and public life in order to integrate gender concerns and women into all development efforts;

4. Further encourages the increasing support by national committees to the fund-raising and advocacy work of the United Nations Development Fund for Women;

5. Stresses that the United Nations Development Fund for Women should strengthen its capacity to monitor, evaluate and document its experimental and catalytic experiences and disseminate its findings to facilitate the integration of women into mainstream economic development;

6. Commends the United Nations Development Fund for Women for the remarkable increase in programme delivery resulting from improved programme management systems and encourages the Fund to assure that the quality of its programmes is sustained;

7. Expresses its appreciation to Governments, national committees, non-governmental organizations and individuals for their growing financial support to enable the United Nations Development Fund for Women to strengthen its flexibility and its capacity to reach out to women in developing countries;

8. Invites increasing contributions from all member States to the United Nations Development Fund for Women.

39th meeting
25 June 1991

91/43. Senior management structure

The Governing Council,

Reaffirming General Assembly resolution 2688 (XXV) of 11 December 1970 on the capacity of the United Nations development system,

Recalling its decision 90/45 of 22 June 1990 on revised budget estimates for 1990-1991,

Recalling General Assembly resolution 45/264 of 13 May 1991 on the restructuring and revitalization of the United Nations in the economic, social and related fields,

Taking note of the report entitled A Strategy-Based Senior Management Structure for the United Nations Development Programme (DP/1991/50),

Also taking note of the report of the Administrator (DP/1991/51) on the management consultants' report and the views expressed by delegations during the current session of the Governing Council,

Further taking note of the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1991/62),

Having in mind that the United Nations Development Programme is a field-oriented technical cooperation funding agency,

1. Recognizes that the management consultants' report and the Administrator's comments are proposals for consideration in a continuing reform process in the United Nations Development Programme to ensure that its management, structure and programme evolve efficiently and effectively in response to the needs for technical cooperation in developing countries;

2. Recognizes the need for strengthening the policy and strategy formulation capacity of the United Nations Development Programme, under the guidance of the Governing Council, and the advantages of managerial decentralization;

3. Notes the intention of the Administrator to reduce the number of units reporting directly to him;

4. Acknowledges the initiatives of the Administrator in improving the efficiency and effectiveness of the United Nations Development Programme and urges him to continue to improve the utilization of existing human resources and to make proposals for reducing high-level posts in conformity with General Assembly resolution 41/213 of 19 December 1986 as well as proposals for reducing other senior-level (D-1 and D-2) posts;

5. Requests the Administrator to present for consideration by the Governing Council at its thirty-ninth session (1992) a plan of action outlining his recommendations concerning management structure, their impact on the organization, including financial implications, and the timetable, taking fully into account the views expressed by delegations at the current session of the Council on the recommendations of the report, the recommendations and issues raised by the Advisory Committee on Administrative and Budgetary Questions and the legislative mandates contained in General Assembly resolution 45/264;

6. Requests the Administrator to exercise his prerogatives with due discretion, keeping in mind the concerns referred to in the present decision;

7. Requests the Administrator to provide in his plan of action further information on the concepts of division manager and strategy group in order to allow the Governing Council to review his proposals prior to his taking action on these matters, particularly on the following:

(a) Functions of the strategy group and their relationship to the functions of the Governing Council and the Bureau for Programme Policy and Evaluation;

(b) What responsibilities, authority and accountability will the division manager have; e.g., for the management of financial resources and personnel? For project and programme approval?

(c) How will the functions of the area officers and the relationship of the Regional Director to the Resident Representative change?

(d) What will be the relationship between the division manager and the Resident Representatives in the countries in his/her portfolio? Will he/she review the performance of Resident Representatives?

8. Requests the Administrator to provide information on the Office for Project Services, including all its activities in relation to the role of the United Nations Development Programme in the United Nations development system, taking into account the comments of the Advisory Committee on Administrative and Budgetary Questions, the new support cost arrangements, renewed emphasis on national capacity-building and national execution, the findings of the Board of External Auditors and internal management analysis of the United Nations Development Programme;

9. Requests the Administrator to provide in his plan of action further information on the legal status and the function of the Governing Council secretariat, also being the secretariat for the United Nations Population Fund and the Department of Technical Cooperation for Development of the United Nations Secretariat;

10. Notes the responsibility of the Administrator for the effective management of United Nations Development Programme resources and requests that in his plan of action he present to the Governing Council for its consideration the accountability and quality control mechanisms which will accompany any change in the delegation of authority as well as an integrated description of the internal quality control mechanisms of the United Nations Development Programme and project review and approval processes in the field and at headquarters.

39th meeting
25 June 1991

91/44. Annual review of the financial situation, 1990 and administrative matters

The Governing Council

1. Takes note of the report of the Administrator on the annual review of the financial situation (DP/1991/47 and Add.1) and the observations and comments thereon made by its members;

2. Notes the comments of the Administrator on the level of programme expenditures for 1990 and on the level of the operational reserve;

3. Further notes the forecast for expenditures for 1991 and 1992, in which expenditure continues to exceed income, which will result in a reduced balance of resources at the end of 1992;

4. Notes the impact of fluctuations in exchange rate parities on the dollar level of contributions and the low level of real growth in contributions;

5. Requests the Administrator to continue to monitor closely the level of contributions and expenditures and the balance of available resources;

6. Authorizes the Administrator to increase the level of the Household Appliance Rental Scheme to $850,000 and to reduce the funds for rehabilitation to $1.55 million;

7. Notes the marked decrease in contributions to the Special Measures Fund for the Least Developed Countries;

8. Decides that the Administrator should continue to execute projects funded from the Special Measures Fund for the Least Developed Countries until such time as available funds have been fully utilized;

9. Approves payment of additional support cost reimbursements with respect to project delivery in 1990 by the United Nations Industrial Development Organization and the World Meteorological Organization, and defers consideration of the request by the World Meteorological Organization, contained in annex III B of document DP/1991/47 until adequate additional information is provided.

38th meeting
21 June 1991

91/45. Revised budget estimates for the biennium 1990-1991

The Governing Council,

Having considered the revised budget estimates for 1990-1991 and budget estimates for 1992-1993 (DP/1991/49/(vol. I) and Corr.1 and DP/1991/49 (vol. II)),

1. Takes note of the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1991/62);

2. Approves the revised budget estimates in respect of the Office for Project Services;

3. Approves the revised budget estimates in respect of the United Nations Volunteers programme;

4. Takes note of the Administrator's proposal to introduce a revised appropriation structure as reflected in the present decision;

5. Takes note of the proposal of the Administrator for the present biennium to rename the budget line "Programme support activities" to "Programme support and development activities" in order to delineate more clearly in future bienniums between administrative, programme support and programme costs in line with General Assembly resolution 45/235 of 21 December 1990;

6. Approves revised appropriations in the amount of $534,729,500 gross, to be allocated from the resources indicated below to finance the 1990-1991 biennial budget, and resolves that the income estimates in the amount of $30,940,000 shall be used to offset the gross appropriations, resulting in net appropriations of $503,789,500, as indicated below:

United Nations Development Programme 1990-1991 biennial budget for administrative services, programme support and development activities and trust funds

(Thousands of United States dollars)

	APPROVES:	TAKES NOTE OF:	
	Gross/net Appropriations	Estimated extra-budgetary income	Total gross/net estimates
I. RESOURCES OF UNDP			
A. UNDP core activities a/			
Headquarters b/	152 705.4	14 472.2	167 177.6
Field offices	288 763.1	25 746.3	314 509.4
Gross UNDP core activities	441 468.5	40 218.5	481 687.0
Estimated income	30 940.0	0.0	30 940.0
Net UNDP core activities	410 528.5	40 218.5	450 747.0
B. Programme support and development activities			
Programme development activities	353.2	0.0	353.2
Project/programme implementation services			
DSS	5 000.0	0.0	5 000.0
OPS c/	26 482.8	21 641.0	48 123.8
IAPSO	4 796.6	2 035.5	6 832.1
UNV	27 723.8	0.0	27 723.8
National execution	2 461.4	0.0	2 461.4
Total project/programme implementation services	66 464.6	23 676.5	90 141.1
Total programme support and development activities	66 817.8	23 676.5	90 494.3
C. Total resources of UNDP			
Gross resources	508 286.3	63 895.0	572 181.3
Estimated income	30 940.0	0.0	30 940.0
Net resources	477 346.3	63 895.0	541 241.3
II. RESOURCES OF TRUST FUNDS			
UNCDF	9 839.9	0.0	9 839.9
UNRFNRE and UNFSTD	5 708.5	288.9	5 997.4
UNSO	6 701.4	2 401.0	9 102.4
UNIFEM	4 193.4	128.9	4 322.3
Total resources of trust funds	26 443.2	2 818.8	29 262.0
III. TOTAL UNDP APPROPRIATIONS			
Gross appropriations	534 729.5	66 713.8	601 443.3
Estimated income	30 940.0	0.0	30 940.0
Net UNDP appropriations	503 789.5	66 713.8	570 503.3

a/ The Administrator is permitted to redeploy between the field office and headquarters appropriation lines up to a maximum of 5 per cent.

b/ Headquarters extrabudgetary income represents income from external sources, exclusive of reimbursements to UNDP core activities from non-core units. The reimbursements are already included in the appropriation estimates of the non-core units.

c/ The approved appropriation is funded from UNDP general resources.

38th meeting
21 June 1991

91/46. Budget estimates for the biennium 1992-1993

The Governing Council,

Having considered the 1992-1993 biennial budget estimates of the United Nations Development Programme and the funds administered by the United Nations Development Programme,

Takes note of the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1991/62);

A. Presentation of the budget estimates

Recognizing the multifaceted nature of United Nations Development Programme activities and the inherent complexity of the presentation by the Administrator of the biennial budget,

Stressing the need to maintain an appropriate level of detail in the budget estimates,

1. Requests the Administrator to present a more streamlined budget document and, in this connection, invites him to consult with the Advisory Committee on Administrative and Budgetary Questions, as appropriate;

2. Requests the Administrator to include in future budget presentations a succinct overall summary of his proposals;

3. Decides that the Administrator shall present his budget estimates in one volume and that at the same time the background information currently contained in volume II of the budget document shall be provided to the Governing Council;

4. Requests the Administrator to include in the information provided on budget estimates an overview of the project-funded posts at headquarters;

5. Further requests the Administrator to limit the narrative relating to the tables currently in volume II of the budget document to concise explanations of the volume changes reflected in the tables;

B. 1992-1993 core budget estimates

6. Congratulates the Administrator for applying a restrictive budget policy and welcomes his proposal to implement volume reductions in the headquarters core budget;

7. Takes note with concern that, despite the proposed volume reductions, the share of United Nations Development Programme overall resources to be allocated to the operational budget is projected to increase from 15.5 per cent to 16.1 per cent;

8. Stresses that resources should be used primarily for programme activities and that administrative expenditures should be kept to the minimum necessary;

9. _Requests_ the Administrator to take appropriate steps to reduce and, if possible, reverse the growth of administrative expenditures, bearing in mind the need to maintain them at as low a percentage as possible of overall resources over the whole cycle while maintaining programme quality and to report thereon to the Governing Council at its thirty-ninth session (1992) in the context of the revised budget estimates for 1992-1993;

10. _Requests_ the Administrator to review the staffing requirements of the field offices, taking into account, to the extent possible, the need for an appropriate balance between administrative and programme costs;

11. _Requests_ the Administrator to consider further redeployment of posts from headquarters to the field in order to respond to emerging development needs;

12. _Recommends_ that the distribution of resources among field offices be reassessed as necessary to reflect the distribution of programme resources approved in decision 90/34 of 23 June 1990;

13. _Approves_ the opening of the three new field offices in Europe on a temporary basis;

14. _Decides_ to take a final decision on this issue as soon as possible, but not later than at its fortieth session (1993) in the light of a review justifying the profile, staffing and size of the field offices in Europe, of the progress in the mobilization of extrabudgetary resources and of the government local office cost contributions, with a view to minimizing the costs incurred by the core budget in relation to those offices in connection with paragraph 12, and also taking into account the complementary role of the United Nations Development Programme;

15. _Stresses_, in line with decision 90/45, paragraphs 11 and 12, that reclassifications should be implemented, bearing in mind the principle of a corresponding offset to ensure that no financial implications arise;

16. _Reiterates_ that all reclassifications of Professional posts are subject to the approval of the Governing Council after submission to the Advisory Committee on Administrative and Budgetary Questions;

17. _Approves_ the proposed reclassifications within the framework of the recommendations of the Administrator for volume reductions at headquarters;

18. _Urges_ the Administrator to keep the number of upward reclassifications to a minimum, particularly at the more senior levels;

19. _Approves_ the Administrator's proposals relating to the streamlining of administrative support functions between the United Nations Development Programme European Office at Geneva, the United Nations Volunteers programme and the United Nations Office at Geneva;

20. _Recognizes_ the importance of the substantive role of the United Nations Development Programme European Office at Geneva and requests the Administrator to review the organizational structure of and the functions performed by the Office in the context of the 1994-1995 budget estimates;

21. Takes note of the intention of the Administrator to present an evaluation of the experience with the field economists in Africa and to make this evaluation available to the Governing Council;

22. Emphasizes the importance of evaluation as a means to improve the quality of the operations of the United Nations Development Programme and requests the Administrator to reassess, in the context of his proposed workload study, the technical capacity of the Central Evaluation Office with a view to strengthening the Office within the proposed budget total;

C. Programme support and development activities

23. Welcomes as a first step the proposal of the Administrator to delineate more clearly between administrative, programme support and programme costs in line with General Assembly resolution 45/235 of 21 December 1990 and, in this connection, stresses the importance of an equally clear and transparent delineation between programme expenditures on the one hand, and programme support and development activities, including the new programme development appropriation line and core budget expenditures, on the other;

24. Emphasizes that the revised appropriation structure should not result in an arbitrary transfer of core budget expenses to the programme support and development activities line and/or programme budgets;

25. Requests the Administrator to develop more specific criteria for the allocation of posts to the programme support and development activities line, in particular the sub-line on programme development activities, and to report thereon to the Governing Council in the context of the 1994-1995 budget estimates for the biennium 1994-1995, and further requests the Administrator to include a detailed review of the justification for charging the economist programme to the programme support and development activities line;

26. Does not approve the classification of one additional post at the D-2 level in the Programme Development Division until further review has taken place in the context of overall consideration of the senior management structure;

27. Approves for the Humanitarian Programme, on a temporary basis, the following posts and associated overhead costs to be financed from the core budget: the establishment of the Senior Advisor post at the D-2 level, pending the completion of the senior management review, and the establishment of the Deputy Chief of the Training Section post at the P-5 level; and, bearing in mind the nature of the functions, takes note of the intention of the Administrator to finance, from the Special Programme Resources, on a temporary basis, the posts and associated overhead costs for a specialist for emergency response at the P-5 level and for a specialist for displaced persons at the P-4 level;

D. Office for Project Services

28. Takes note of the continued growth of the Office for Project Services and requests the Administrator in his report on the Office to the Governing Council at its thirty-ninth session (1992) to elaborate the criteria used by the Office for project acceptance;

29. Requests the Administrator to review the current appropriation mechanism for the Office for Project Services and to present proposals to the Governing Council at its thirty-ninth session to enhance the authority of the Council in determining administrative costs, bearing in mind the proposal of the Administrator on successor arrangements for the Office;

30. Approves, on a temporary basis, the classification of the Director of the Office for Project Services at the ASG level and that of the Deputy Director at the D-2 level;

E. Trust funds

31. Requests the Administrator to include in future budget presentations resource projections for each of the trust funds;

32. Approves the Administrator's staffing proposals relating to the United Nations Development Fund for Women;

33. Takes note of the proposals of the Administrator, contained in document DP/1991/49 (vol. I) and Corr.1 and DP/1991/49 (vol. II), relating to the technical support budgets of the United Nations Capital Development Fund, the United Nations Revolving Fund for Natural Resources Exploration and the United Nations Development Fund for Women, and requests the Administrator to include complete reports thereon in future budget estimates;

34. Requests the Administrator to report to the Governing Council at its thirty-ninth session (1992) on the implementation of paragraph 22 of decision 90/45;

35. Approves the Administrator's proposed reclassifications relating to the United Nations Sundano-Sahelian Office and the United Nations Capital Development Fund on the understanding that they will be offset by reductions with the result that there will be no financial implications for the budgets of the Office and the Fund for the biennium 1992-1993;

F. Other items

36. Decides that any budgetary or reclassification proposals relating to the senior management structure additional to the approved budget would require the prior approval of the Governing Council;

37. Requests the Administrator to review the cost elements charged to the United Nations Development Programme budget not related to the delivery of the indicative planning figure programme as well as costs incurred on behalf of the United Nations Development Programme by others, and also requests the

Administrator to provide an analysis of appropriate sources of funding for these elements;

38. Requests the Administrator to make proposals relating to the identification of these cost elements in the United Nations Development Programme budget presentation and to report thereon in the context of the 1994-1995 budget estimates;

39. Requests the Administrator to present a substantive report on the experiences and utilization of the development support services to the Governing Council at its fortieth session (1993);

40. Decides to continue to finance the development support services out of the administrative budget;

41. Requests the Administrator to consider streamlining the administrative functions of the United Nations Volunteers programme, in particular through further decentralization of routine decision-making authority to the field, with a view to achieving an overall reduction of administrative staff, particularly support staff, at United Nations Volunteers headquarters;

42. Takes note of the report of the Administrator on the extrabudgetary policy of the United Nations Development Programme in field offices;

43. Approves revised appropriations in the amount of $611,394,000 gross, to be allocated from the resources indicated below to finance the 1992-1993 biennial budget, and resolves that the income estimates in an amount of $32,000,000 shall be used to offset the gross appropriations, resulting in net appropriations of $579,394,000 as indicated below:

United Nations Development Programme 1992-1993 biennial budget for administrative services, programme support and development activities and trust funds

(Thousands of United States dollars)

	APPROVES:	TAKES NOTE OF:	
	Gross/net appropriations	Estimated extra-budgetary income	Total gross/net estimates
I. RESOURCES OF UNDP			
A. UNDP core activities a/			
Headquarters b/	148 443.1	15 400.0	163 843.1
Field offices	333 781.0	26 548.8	360 329.8
Gross UNDP core activities	482 224.1	41 948.8	524 172.9
Estimated income	32 000.0	0.0	32 000.0
Net UNDP core activities	450 224.1	41 948.8	492 172.9
B. Programme support and development activities			
Programme development activities	20 638.2	0.0	20 638.2
Project/programme implementation services			
DSS	5 788.7	0.0	5 788.7
OPS c/	30 737.7	25 501.8	56 239.5
IAPSO	5 946.5	2 552.1	8 498.6
UNV	32 196.1	0.0	32 196.1
National execution	2 715.7	0.0	2 715.7
Total project/programme implementation services	77 384.7	28 053.9	105 438.6
Programme support d/	2 300.0	0.0	2 300.0
Total programme support and development activities	100 322.9	28 053.9	128 376.8
C. Total resources of UNDP			
Gross resources	582 547.0	70 002.7	652 549.7
Estimated income	32 000.0	0.0	32 000.0
Net resources	550 547.0	70 002.7	620 549.7
II. RESOURCES OF TRUST FUNDS			
UNCDF	10 740.0	0.0	10 740.0
UNRFNRE and UNFSTD	4 551.7	171.2	4 722.9
UNSO	8 146.8	2 544.9	10 691.7
UNIFEM	5 408.5	309.2	5 717.7
Total resources of trust funds	28 847.0	3 025.3	31 872.3
III. TOTAL UNDP APPROPRIATIONS			
Gross appropriations	611 394.0	73 028.0	684 422.0
Estimated income	32 000.0	0.0	32 000.0
Net UNDP appropriations	579 394.0	73 028.0	652 422.0

a/ The Administrator is permitted to redeploy between the field office and headquarters appropriation lines up to a maximum of 5 per cent.

b/ Headquarters extrabudgetary income represents income from external sources, exclusive of reimbursements to UNDP-core from non-core units. The reimbursements are already included in the appropriation estimates of the non-core units.

c/ The approved appropriation is funded from UNDP General Resources.

d/ Represents UNDP contribution to the Consultative Group on International Agricultural Research and the UNDP-UNSO/UNEP joint venture.

38th meeting
21 June 1991

91/47. Audit reports

The Governing Council,

Having considered the financial report and audited financial statements of the United Nations Development Programme for the year ended 31 December 1989, and the report of the Board of Auditors thereon, contained in General Assembly document A/45/5/Add.1, as well as the views of the Advisory Committee on Administrative and Budgetary Questions thereon, contained in documents A/45/570 and Corr.1,

Having also considered documents DP/1991/52 and Add.1, containing the audited financial statements of the executing agencies for the year ended 31 December 1989, the reports of the external auditors thereon, the comments of the Administrator on the audit reports of the executing agencies, and the report of the Administrator on the audit report of the United Nations Development Programme itself (DP/1991/48) and the description of the actions taken in response to Governing Council decision 90/48 of 22 June 1990 and General Assembly resolution 45/235 of 21 December 1990,

Responding to General Assembly resolution 45/235,

Taking into account the views and comments of the members of the Governing Council on these matters, as well as the additional information provided orally by the Director of Finance, the Assistant Administrator, Bureau for Finance and Administration, the Associate Administrator and the Director of External Audit and his representative,

Noting with appreciation the Administrator's support for the interim study being undertaken by the Panel of Auditors in connection with the development of general accounting standards within which financial statements can be prepared,

1. Expresses appreciation for the valuable work performed by the Board of Auditors and for the breadth and scope of their audit report;

2. Notes with concern that the audit opinion of the Board of Auditors of the 1989 accounts of the United Nations Development Programme was qualified on several accounts;

3. Notes that the Administrator has taken, or is taking, the necessary steps to correct the situations or conditions that gave rise to the qualifications of the audit opinion, as required by General Assembly resolution 45/235;

4. Recognizes that the audit report of the United Nations Development Programme may remain qualified so long as audit confirmation of programme expenditure incurred by executing agencies has not been received by the Board of Auditors at the time the Board issues its opinion on the United Nations Development Programme accounts;

5. Requests the Administrator to urge organizations executing projects or programmes to submit audit confirmation of programme expenditure on a timely basis;

6. *Notes* the efforts made by Governments in their capacity as executing agencies to comply with the audit requirements of the United Nations Development Programme and requests the Administrator to assist Governments, within indicative planning figure resources, to strengthen their capacity to comply with the Programme's audit requirements for national execution of projects funded by the United Nations Development Programme;

7. *Requests* the Administrator to discuss with the Board of Auditors the level of programme expenditure executed by Governments acting as executing agencies and supported by audit certification, which would be sufficient to remove the qualification;

8. *Requests* the Board of Auditors to continue to monitor the study on the feasibility of implementing a two-year project budget cycle and report to the Governing Council in their audit report for 1990-1991;

9. *Urges* the Administrator to keep under review the controls established to deter fraud and abuse in the payment of staff entitlements and allowances;

10. *Requests* the Board of Auditors to continue to conduct management audits of core and non-core activities and programmes;

11. *Requests* the Administrator to ensure that development of procedures for the implementation of a programme approach to execution of activities funded by the United Nations Development Programme includes adequate controls to enable audit of such activities;

12. *Urges* the Administrator, in cooperation with the executing agencies, to report to the Governing Council, at its next session, on specific corrective action taken to implement the recommendations of their external auditors, which relate to activities funded by the United Nations Development Programme;

13. *Welcomes* the attendance of representatives of the Board of Auditors at the meetings of the Budgetary and Finance Committee and the comments provided by them.

38th meeting
21 June 1991

91/48. *Procurement from developing countries*

The Governing Council,

Recalling its decision 90/27 of 20 June 1990,

Also recalling General Assembly resolution 44/211 of 22 December 1989, in particular paragraphs 21 and 22 thereof,

1. *Takes note* of the report of the Administrator on procurement from developing countries (DP/1991/53), the 1990 Annual Statistical Report prepared by the Inter-Agency Procurement Services Office and the observations and comments made thereon by delegations at the current session;

2. Notes the progress made in procurement from developing countries and urges all specialized agencies of the United Nations system to give preference to suppliers from developing countries and to continue their efforts to increase procurement from developing countries and underutilized major donor countries, keeping in mind the principle of universality, and in conformity with international competitive bidding and the Financial Regulations of the United Nations;

3. Stresses the need to ensure that adequate consideration be given to the desire for long-term sustainability, maintenance and compatibility with local requirements in developing countries in making procurement decisions in line with the general principles of procurement in the Financial Regulations of the United Nations Development Programme;

4. Continues to urge all specialized agencies of the United Nations system to ensure that advance information on business opportunities be reported to the Inter-Agency Procurement Services Office and disseminated systematically, in particular to developing countries;

5. Requests all specialized agencies of the United Nations system to provide annually to the Inter-Agency Procurement Services Office complete statistical information on procurement, including international experts, consultants, national experts, fellowships and volunteers, and also requests, whenever possible, that this information be broken down by gender, for the preparation of a summary report to be attached as an annex to the annual report of the Administrator, with a more comprehensive statistical report being made available to the Governing Council for information;

6. Requests the Administrator to ensure that further support be given to the implementation of the measures indicated in paragraph 13 of document DP/1991/53 which have proved to be successful in procurement from developing countries, i.e., the consolidation of guidelines developed in the United Nations system; the establishment of a common database by the Inter-Agency Procurement Services Office; the strengthening of national capabilities through training programmes; improvement in project formulation and internal instructions; increased market knowledge; human resources development; increased transparency and advance information of procurement activities in the United Nations system; and the strengthening of focal points at local levels; and also requests the Administrator to report to the Governing Council at its fortieth session (1993) on the progress made in this area;

7. Concludes that, in the context of the above paragraphs, the 15 per cent price preferential system appropriation has no merit in its present form and that the arrangement should accordingly be discontinued for the procurement operations of the United Nations Development Programme and the United Nations Population Fund and requests the Administrator to submit to the Governing Council at its fortieth session (1993) proposals for other, more effective mechanisms aimed at increasing procurement from developing countries.

38th meeting
21 June 1991

91/49. Other reports and documents considered by the Governing Council

The Governing Council,

Takes note of the following:

(a) Annual report of the Administrator for 1990 and programme-level activities (DP/1991/10/Add.1-4);

26th meeting
12 June 1991

(b) Note by the Administrator on the reports of the Joint Inspection Unit of interest to UNDP (DP/1991/55);

35th meeting
18 June 1991

(c) Report of the Administrator on United Nations system regular and extrabudgetary technical cooperation expenditures in 1989 (DP/1990/74);

35th meeting
18 June 1991

(d) Report of the Administrator on United Nations system regular and extrabudgetary technical cooperation expenditures in 1990 (DP/1991/64);

35th meeting
18 June 1991

(e) Note by the Administrator on steps taken by the United Nations Development Programme in response to action taken by the General Assembly at its forty-fifth session and by other organs of the United Nations system in 1990 (DP/1991/54);

35th meeting
18 June 1991

(f) Extract from the report of the High-level Committee on the Review of Technical Cooperation among Developing Countries on its seventh session (DP/1991/L.9);

35th meeting
18 June 1991

(g) Report of the Administrator on the Transport and Communications Decade in Africa (DP/1991/18);

26th meeting
12 June 1991

(h) Report of the Administrator on non-governmental and grass-roots organizations (DP/1991/13);

26th meeting
12 June 1991

(i) Report of the Administrator on the Management Development Programme (DP/1991/12);

26th meeting
12 June 1991

(j) Report of the Administrator on a funding strategy for the United Nations Development Programme (DP/1991/59);

32nd meeting
17 June 1991

(k) Note by the President of the Council contained in document DP/1991/67;

35th meeting
18 June 1991

(l) Note by the President of the Council contained in document DP/1991/70;

35th meeting
18 June 1991

(m) Report of the Standing Committee for Programme Matters on its inter-sessional meeting, 6-10 May 1991 (DP/1991/66);

39th meeting
25 June 1991

(n) Report of the Standing Committee for Programme Matters on its in-sessional meeting held during the thirty-eighth session of the Governing Council (DP/1991/72).

39th meeting
25 June 1991

91/50. Arrangements for the Governing Council: venue

The Governing Council

Decides to review the issue of the venue of sessions of the Governing Council at its organizational meeting to be held in February 1992 and further decides to include in its provisional agenda of that meeting an item entitled "Arrangements for the Governing Council: venue".

38th meeting
21 June 1991

91/51. Matters relating to the work of the Governing Council

The Governing Council,

Having considered the report of the Administrator (DP/1991/58) on biennialization or triennialization of subjects on the agenda of the Governing Council,

1. Decides to transmit the text contained in document DP/1991/WP.32 concerning matters relating to the work of the Governing Council for consideration at its organizational meeting in February 1992;

2. Requests the Administrator to forward an updated version of the table contained in paragraph 17 of the report (DP/1991/58) of subjects considered by the Governing Council in the previous year, the present year and the two subsequent years to the Council at its organizational meeting in February 1992;

3. Also requests the Administrator to continue the efforts he has already made to improve the quality, reduce the quantity and accelerate the distribution of the documentation requested by the Governing Council;

4. Decides in this context to continue the practice established in paragraph 4 of decision 83/40 of 18 June 1983 and to allocate up to $200,000 per biennum for the editing, translation, typing and reproduction of documents for the Governing Council, with a view to circulating documents to delegations at the earliest possible time.

39th meeting
25 June 1991

91/52. Future sessions of the Governing Council and its subsidiary bodies

The Governing Council,

Agrees to the following schedule of future sessions of the Council and its subsidiary bodies subject to the approval of the Committee on Conferences:

1991		
Governing Council, resumed session, including Standing Committee for Programme Matters	United Nations Headquarters	4-6 September 1991
1992		
Governing Council, organizational meeting	United Nations Headquarters	10 February 1992

Governing Council, special session, including Standing Committee for Programme Matters	United Nations Headquarters	10-14 February 1992
Governing Council, thirty-ninth session	Geneva	4-29 May 1992

39th meeting
25 June 1991

91/53. *Provisional agenda for the thirty-ninth session of the Governing Council*

The Governing Council,

Recalling its decisions 81/37 of 27 June 1981 and 84/44 of 29 June 1984,

1. *Decides* to review the following provisional agenda for the thirty-ninth session at its organizational meeting in February 1992 within the context of its review of matters relating to the work of the Governing Council:

   1. Opening of the session and adoption of the agenda.
   2. High-level segment: policy review.
   3. Annual report of the Administrator for 1991 and programme-level activities.
   4. Special programmes of assistance.
   5. Programme implementation.
   6. Programme planning.
   7. United Nations Population Fund.
   8. United Nations technical cooperation activities.
   9. Other funds and programmes.
   10. Financial, budgetary and administrative matters.
   11. Other matters.
   12. Matters relating to the work of the Council in 1993.

2. *Also decides* that the policy review item to be considered at the high-level segment of its thirty-ninth session (1992) shall be the annual report of the Administrator for 1991 and priority areas identified therein.

39th meeting
25 June 1991

Annex II

ATTENDANCE

A. Organizational meeting for 1991 and special session

1. The following members of the Governing Council were represented: Algeria; Australia; Austria; Belgium; Brazil; Bulgaria; Canada; China; Cuba; Cyprus; Denmark; Djibouti; Finland; France; Germany; Ghana; Guinea Bissau; Guyana; India; Indonesia; Italy; Japan; Kenya; Malaysia; Mauritania; Mozambique; Netherlands; Nicaragua; Nigeria; Pakistan; Philippines; Poland; Portugal; Romania; Saint Lucia; Sao Tome and Principe; Spain; Sri Lanka; Sweden; Switzerland; Union of Soviet Socialist Republics; United Kingdom; United States; Uruguay; Venezuela; Zaire; Zimbabwe.

2. The following States were represented by observers: Afghanistan; Albania; Angola; Argentina; Bahamas; Bahrain; Bangladesh; Benin; Bolivia; Burkina Faso; Byelorussian Soviet Socialist Republic; Cape Verde; Chile; Colombia; Czechoslovakia; Democratic People's Republic of Korea; Egypt; El Salvador; Ethiopia; Fiji; Gabon; Guatemala; Haiti; Honduras; Hungary; Iran (Islamic Republic of); Israel; Jamaica; Lao People's Democratic Republic; Lebanon; Madagascar; Mexico; Mongolia; Morocco; Namibia; Nepal; New Zealand; Norway; Oman; Peru; Saudi Arabia; Sudan; Suriname; Thailand; Trinidad and Tobago; Tunisia; Turkey; Uganda; Ukranian Soviet Socialist Republic; United Arab Emirates; Vanuatu; Viet Nam; Yemen; Yugoslavia; Zambia.

3. The following United Nations Secretariat units and United Nations bodies were represented: Office of the Director-General for Development and International Economic Cooperation; United Nations Centre on Transnational Corporations; United Nations Children's Fund; United Nations Conference on Trade and Development; Regional Commissions New York Office; United Nations Centre for Human Settlements (Habitat); Office of the United Nations Disaster Relief Coordinator; Office of the United Nations High Commissioner for Refugees; World Food Council; World Food Programme.

4. The following specialized agencies and related organizations were represented: International Labour Organisation; Food and Agriculture Organization of the United Nations; United Nations Educational, Scientific and Cultural Organization; World Health Organization; World Bank; International Monetary Fund; Universal Postal Union; International Telecommunication Union; World Meteorological Organization; World Intellectual Property Organization; United Nations Industrial Development Organization.

5. Observers for the following intergovernmental organizations attended: Asian-African Legal Consultative Committee; Commission of the European Communities; Economic System for Latin America; Organization of the Islamic Conference.

6. Observers for the following non-governmental organizations attended: Industry Council for Development; International Chamber of Commerce.

B. Thirty-seventh session

7. The following members of the Governing Council were represented: Algeria; Australia; Austria; Belgium; Brazil; Bulgaria; Canada; China; Cuba; Cyprus; Denmark; Djibouti; Finland; France; Germany; Ghana; Guinea Bissau; Guyana; India; Indonesia; Italy; Japan; Kenya; Malaysia; Mauritania; Mozambique; Netherlands; Nicaragua; Nigeria; Pakistan; Philippines; Poland; Portugal; Romania; Saint Lucia; Sao Tome and Principe; Spain; Sri Lanka; Sweden; Switzerland; Union of Soviet Socialist Republics; United Kingdom; United States; Uruguay; Venezuela; Zaire; Zimbabwe.

8. The following States were represented by observers: Albania; Antigua and Barbuda; Argentina; Bahrain; Bangladesh; Barbados; Benin; Burkina Faso; Burundi; Byelorussian Soviet Socialist Republic; Cape Verde; Chad; Chile; Colombia; Czechoslovakia; Democratic People's Republic of Korea; Ecuador; Egypt; Ethiopia; Fiji; Gabon; Greece; Guatemala; Haiti; Holy See; Honduras; Hungary; Iran (Islamic Republic of); Iraq; Ireland; Israel; Jamaica; Lao People's Democratic Republic; Lebanon; Lesotho; Libyan Arab Jamahiriya; Liechtenstein; Luxembourg; Madagascar; Malawi; Maldives; Mali; Malta; Mexico; Mongolia; Myanmar; Morocco; Nepal; New Zealand; Niger; Norway; Oman; Panama; Paraguay; Peru; Republic of Korea; Saint Kitts and Nevis; Samoa; Senegal; Suriname; Swaziland; Syrian Arab Republic; Thailand; Togo; Trinidad and Tobago; Tunisia; Turkey; Uganda; Ukranian Soviet Socialist Republic; United Arab Emirates; United Republic of Tanzania; Viet Nam; Yemen; Yugoslavia; Zambia.

9. The following United Nations Secretariat units and United Nations bodies were represented: Office of the Director-General for Development and International Economic Cooperation; Office of Legal Affairs; Department of International Economic and Social Affairs; United Nations Centre on Transnational Corporations; United Nations Children's Fund; United Nations Conference on Trade and Development; United Nations Institute for Training and Research; Economic Commission for Europe; Economic and Social Commission for Western Asia; Regional Commissions New York Office; Office of the United Nations High Commissioner for Refugees; World Food Council; International Research and Training Institute for the Advancement of Women; United Nations Interregional Crime and Justice Research Institute; International Trade Centre; World Food Programme.

10. The following specialized agencies and related organizations were represented: International Labour Organisation; Food and Agriculture Organization of the United Nations; United Nations Educational, Scientific and Cultural Organization; International Civil Aviation Organization; World Health Organization; World Bank; Universal Postal Union; International Telecommunication Union; World Meteorological Organization; International Maritime Organization; World Intellectual Property Organization; United Nations Industrial Development Organization.

11. Observers for the following intergovernmental organizations attended: African Development Bank; Asian Development Bank; Commonwealth Secretariat; Inter-American Development Bank; International Committee of the Red Cross; International Organization for Migration.

12. Observers for the following national liberation movement attended: Pan Africanist Congress of Azania.

13. Observers for the following non-governmental organizations attended: Four Directions Council; Industry Council for Development; International Chamber of Commerce; The Population Council; The Population Institute.

Annex III

AGENDA OF THE ORGANIZATIONAL MEETING FOR 1991, THE SPECIAL SESSION AND THE THIRTY-EIGHTH SESSION

Agenda of the organizational meeting for 1991

Adopted by the Governing Council at its 1st meeting

1. Opening of the meeting.
2. Election of officers.
3. Adoption of the agenda.
4. Rationalization of the work of the Governing Council.
5. Standing Committee for Programme Matters.
6. Matters relating to the work of the Governing Council in 1991.
7. Other matters.

Agenda of the special session

Adopted by the Governing Council at its 3rd meeting

1. Adoption of the agenda.
2. Preparations for the fifth programming cycle: Special Programme Resources.
3. Agency support costs.
4. Mid-term reviews of country and intercountry programmes.
5. Annual review of the financial situation: status of the systems review project and the feasibility of developing a common system.
6. Other matters.

Agenda of the thirty-eighth session

Adopted by the Governing Council at its 12th meeting

1. Opening of the session and adoption of the agenda.
2. Annual report of the Administrator for 1990 and programme-level activities.

3. Special programmes:

    (a) Africa-related matters;

    (b) Least developed countries;

    (c) Refugees, displaced persons and returnees.

4. Programme implementation:

    (a) Implementation of selected country programmes;

    (b) Evaluation;

    (c) National execution.

5. Programme planning:

    (a) Country and intercountry programmes and projects;

    (b) Preparations for the fifth programming cycle, including funding strategy;

    (c) Support costs: successor arrangements.

6. United Nations Population Fund:

    (a) Annual report of the Executive Director for 1990 and programme-level activities;

    (b) Country and intercountry programmes;

    (c) Financial, budgetary and administrative matters.

7. United Nations technical cooperation activities.

8. Other funds and programmes.

9. Senior management structure.

10. Financial, budgetary and administrative matters:

    (a) Annual review of the financial situation, 1990;

    (b) Revised budget estimates for 1990-1991 and budget estimates for 1992-1993;

    (c) Audit reports and other matters.

11. Other matters.

12. Matters relating to the work of the Council in 1992.

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